

## **EMERGENCY SUPPORT FUNCTION 20 DEFENSE SUPPORT TO CIVIL AUTHORITIES**

**PRIMARY AGENCY:** Washington State Military Department  
National Guard

**SUPPORT AGENCIES:** Washington Military Department  
Emergency Management Division  
Federal Emergency Management Agency  
ARNORTH/US NORTHCOM

### **I. INTRODUCTION**

#### **A. Purpose**

The purpose of this Emergency Support Function (ESF) is to establish the circumstances and procedures for the Governor to order the Washington National Guard (WNG), or any part thereof, into state active duty (SAD), and to provide for the effective coordination and use of military assets during an emergency or disaster.

#### **B. Scope**

Specific actions to be taken following any incident will be determined by the level of effort required to support the event. The ESF covers the full range of actions.

### **II. POLICIES**

- A.** Military forces, either State or Federal, remain under and will follow a military chain of command. WNG personnel and equipment will remain under the operational control of the designated Military Joint Task Force (JTF) Commander or the WNG Joint Operations Center (JOC).
- B.** In response to an emergency involving imminent loss of life, to prevent great suffering, and/or to mitigate great destruction of property, and in accordance to federal regulations and statutes, the Governor may direct TAG to use full-time, federally funded members of the WNG to take immediate actions to stabilize the situation prior to mobilizing the WNG in a SAD status. As soon as the emergency situation is stabilized, the WNG will begin to withdraw support unless the Governor directs the TAG to order the WNG into SAD.

### **III. SITUATION**

#### **A. Emergency/Disaster Conditions and Hazards**

See Base Plan

#### **B. Planning Assumptions**

1. A serious incident will require the activation of the WNG.
2. The WNG will not have been already committed to a national emergency and will have at least 50% of its personnel not committed to the Global War on Terror.
3. WNG members will be able to gain release from their civilian employment.
4. All requests for military support during an emergency or disaster will be submitted to the State EOC from the local jurisdiction or organization.

### **IV. CONCEPT OF OPERATIONS**

#### **A. General**

1. Revised Code of Washington (RCW) 38.08.040 provides that, upon the occurrence of certain events, the Governor has the power to order the organized militia of Washington, or any part thereof, into active service in order for the State to execute the laws and perform such services as the Governor shall deem proper. This power resides with the Governor or acting Governor alone, and may not be delegated to another person or agency. Therefore, it is important to have a clear manifestation of the exercise of power so that authority of the WNG to act is established, and funds may be expended to support them. WNG assistance is designed to complement, not substitute for, civil participation in emergency operations.
2. The State of Washington Military Department (WMD), Emergency Management Division, in consultation with the Adjutant General, may recommend activation of the WNG to the Governor under certain conditions. The circumstances and mechanisms whereby

the Governor will order the WNG or any part thereof into SAD are as follows:

- a. In anticipation of a justifiable need for WNG resources, the TAG will recommend to the Governor activation of the WNG into state active duty to facilitate planning and/or preposition WNG resources to reduce response times.
  - b. Upon receipt of a validated request for support from a local jurisdiction, agency, or organization, which cannot be met with State or other resources in a reasonable time, the State EOC will task the WNG for execution of the mission. If the mission is consistent with WNG capabilities, the WNG will perform the mission as provided for by State law.
  - c. In either case, State EMD will consult with the TAG and the Governor's staff to receive final authorization.
3. Whenever the potential need for WNG assistance is drawn to the attention of the Governor or TAG, the TAG may, accompanied by the Governor or other State officials, review the emergency or disaster scene by air or ground transportation to assess the damage and determine the extent of the need.
  4. If the Governor believes the conditions for activating the WNG have been met, the Governor may order the WNG into state active duty. The WNG will not be ordered into state active duty, except by the Governor.

## **B. Organization**

The Washington Military Department is made up of two military components: the Air National Guard and the Army National Guard; and two civilian components; the State EMD and the Support Services staff. The WNG is positioned in 26 cities throughout the State. Unit capabilities include engineering, communications, transportation, medical, chemical decontamination, and aviation.

## **C. Procedures**

The various elements of the WMD will follow their internal Standard Operating Procedures (SOPs) when in support of an emergency or disaster.

## **D. Mitigation Activities**

The primary activities of the WNG are generally limited to the preparation and response phases as defined by the National Incident Management Systems (NIMS).

## **E. Preparedness Activities**

### **1. Primary Agency – Washington National Guard**

- a. Briefs State and Local emergency managers on WNG capabilities and equipment to support interagency planning and training.
- b. Develops, in coordination with the State EMD, an inventory of State military resources.
- c. Conducts periodic exercises to validate current contingency plans and staff capabilities. These exercises will include personnel from the WNG, EMD, and State and Local jurisdictions.
- d. Identifies and trains Liaison Officers (LNOs) from the Washington State Guard (WSG) for dispatch to various jurisdictions within Washington State. LNOs will be pre-designated for counties and cities that have historically relied on WNG assets during times of need.
- e. The WNG will insure that it follows the State and Federal National Incident Management System (NIMS) guidance and that identified personnel become NIMS compliant.
- f. Maintains a separate WNG JOC at Camp Murray, staffed 24/7 to manage activities.

### **2. Support Agencies**

#### **a. Washington Military Department, Emergency Management Division**

- (1) Coordinates with the WNG to ensure readiness.
- (2) Maintains an EOC and procedures.

- (3) Coordinates with the WNG to develop an inventory of available State military resources (See the Defense Readiness Reporting System).
- (4) Maintains liaison with FEMA, local emergency managers and EOCs.
- (5) Conducts training and exercises with the WNG.

**b. ARNORTH/US NORTHCOM**

- (1) Establishes joint measures for coordinating the employment of military forces and resources with the United States.
- (2) Provides a pre-designated Defense Coordinating Officer (DCO) and staff for the Defense Coordinating Element (DCE) to coordinate the Federal military response effort within the State in the event of a federally declared disaster. The DCE will normally be co-located with the FEMA Disaster Field Office (DFO) and staffed with Emergency Preparedness Liaison Officers (EPLO) from the Army Reserve.

**F. Response Phase**

**1. Primary Agency – Washington National Guard**

- a. Upon activation to level III of the State EOC, the WNG will dispatch an LNO to the EOC. The LNO coordinates requests for defense support from the WNG or Federal resources. Requests for Federal resources are referred to the DCO. Requests for WNG resources are relayed to the WNG JOC at Camp Murray. The WNG will provide an LNO to the affected jurisdictions or incident commander on a case-by-case basis.
- b. Provides support, as requested by the State EOC (if the units are not deployed), to include but not limited to:
  - (1) Limited air and land transportation of personnel and/or equipment.
  - (2) Armories, tents and available land.
  - (3) Limited power generation capabilities.

- (4) Limited air traffic control functions.
- (5) Light urban search and rescue forces.
- (6) Limited water purification.
- (7) Assists local governments and the WSP by providing supplementary security forces to patrol damaged areas, establishing roadblocks, and directing traffic for the preservation of law and order.
- (8) Supplements State and Local emergency communications systems, within capabilities.
- (9) Provides aerial reconnaissance, photographic missions, and chemical, biological and radiological monitoring as required. Coordinates with WSDOT in accordance to ESF-7 – Resource Support to provide aforementioned assistance, within capabilities.
- (10) Provides limited emergency medical assistance.
- (11) Provides limited mass feeding.
- (12) Assists in conducting inspections of WMD facilities damaged by an emergency or disaster.
- (13) Provides assistance for emergency traffic regulation, Movement Control.
- (14) Provides public affairs officer support to the Office of the Governor, the Adjutant General, the State EMD, or the State lead agency during response and recovery activities.
- (15) Provides rapid response teams in support of flood operations.
- (16) Provides mass decontamination support of a CBRNE event.
- (17) Provides wildland firefighting assistance after proper training.

- (18) Provides a Response Task Force trained to assist Local Law Enforcement with crowd control to Include personnel trained with non-lethal Capabilities.
- (19) Provides Local Law Enforcement with the ability to Rapidly identify unknown substances.

### **3. Support Agencies**

#### **a. Washington State Military Department, Emergency Management Division**

- (1) Activates the State EOC, issues warnings, and activates the Emergency Alert System as necessary.
- (2) Prepares a recommendation for the Governor's Proclamation of Emergency and activation of the WNG, when appropriate.
- (3) Following authorization by the Governor, the initial ordering of the WNG to state active duty will be made orally by the Adjutant General or his designated representative
- (4) As soon as it is practicable thereafter, a written order signed by the Governor will be executed. The written order will be prepared by the State EMD staff and executed by the Governor's staff utilizing the format in Appendix 1. Copies of the document will be forwarded to the Governor's Office, WMD, and the Washington State Office of Financial Management (OFM).

#### **b. Federal Emergency Management Agency**

- (1) Receives requests for Federal military assistance from the State EOC, following a Presidential Disaster Declaration.
- (2) Coordinates request for Federal military assistance through the DCO, with ARNORTH/US NORTHCOM

#### **c. ARNORTH/US NORTHCOM**

- (1) Exercises direction and control of U.S. Department of Defense (DOD) emergency defense support operations.
- (2) Ensures effective utilization of resources made available by the U.S. Department of the Army, U.S. Department of the Navy, U.S. Department of the Air Force, and other Federal military agencies.

## **G. Recovery Phase**

### **1. Primary Agency – Washington National Guard**

Releases WNG personnel and equipment as soon as civil authorities are capable of maintaining civil order and providing essential public services and WNG forces are no longer required as determined by the Incident Commander, State EOC and TAG.

### **2. Support Agency – Washington Military Department, Emergency Management Division**

Makes coordination with the WNG and FEMA for defense support to critical response/recovery transition operations.

## **V. RESPONSIBILITIES**

### **A. Primary Agency – Washington National Guard**

1. Provides support to civil authorities consistent with their designated mission and capabilities
2. Controls and directs use of WNG military resources employed in state active duty or federally funded Title 32 status.
3. Establishes and maintains appropriate readiness levels for the WNG consistent with established domestic operations support requirements.

### **B. Support Agencies**

1. **Washington State Military Department, Emergency Management Division.**



- a. Trains and educates civil authorities in appropriate use of defense support and the procedures for requesting military assistance.
- b. Coordinates emergency plans for defense support to civil authorities.
- c. Alerts the WNG for possible defense support requests.

**2. Federal Emergency Management Agency**

- a. Provides support to the State of Washington by coordinating requests for Federal military assistance.
- b. Coordinates requests for Federal military assistance through the DCO following a Presidential Disaster Declaration.

**3. ARNORTH/US NORTHCOM**

- a. Ensures effective use of DOD and other federal military assets under US NORTHCOM control.
- b. Establishes joint measures to coordinate and control the employment of active and reserve DOD forces and resources assisting State and Federal emergency management.
- c. Provides support to the State of Washington as the DCO and representative of the Commander, US NORTHCOM. The DCO may assume control of all Federal military units involved in a disaster.

**VI. RESOURCE REQUIREMENTS**

- A. Requests for WNG personnel and equipment must be consistent with unit capabilities. WNG units may be pre-trained to respond to various emergencies/events such as wildland firefighting training or civil disturbance training, otherwise outside the scope of their Federal war-fighting mission.
- B. Loaning of WNG equipment is not desired and must not allow a WNG unit to diminish its capability to be self-supporting.

- C. Whenever possible, requests for personnel or equipment should include organic support. Diversion of WNG resources to Federal military units is not consistent with the basic reason for requesting Federal military assistance during emergencies.
- D. WNG will track all costs associated with the use of Federal resources in support of State missions.

## **VII. REFERENCES**

- A. See Basic Plan
- B. Chapter 38.03 RCW.

## **VIII. DEFINITIONS AND ACRONYMS**

None.

## **IX. APPENDIX**

Appendix 1, Order by the Governor.