***Note: All italicized text provides guidance to assist in the development or update of your ESF. This content is intended for reference only and should be removed when finalizing your plan. Non-italicized text offers example language that you may tailor and include in your jurisdiction’s plan.***

**Coordinating:**

**Entity Name (Acronym)**

*ESF coordinators oversee the preparedness activities for a particular ESF and coordinate with its primary and support agencies. Responsibilities of the ESF coordinator include:*

* *Maintaining contact with ESF primary and support agencies through conference calls, meetings, training activities, and exercises.*
* *Monitoring the ESF’s progress in meeting the core capabilities it supports.*
* *Coordinating efforts with corresponding private sector, NGO, and Federal partners.*
* *Ensuring the ESF is engaged in appropriate planning and preparedness activities.*

|  |
| --- |
| **Primary(s):** |
| *ESF primary agencies have significant authorities, roles, resources, and capabilities for a particular function within an ESF. Refer to the National Response Framework for specific responsibilities.* |
| Entity Name (Acronym) | Entity Name (Acronym) |

|  |
| --- |
| **Supporting:** |
| *ESF support agencies have specific capabilities or resources that support primary agencies in executing the mission of the ESF. Refer to the National Response Framework for specific responsibilities.* |
| Entity Name (Acronym) | Entity Name (Acronym) |

# Purpose

*The purpose sets the foundation for the rest of the ESF. The purpose is a general statement of what the ESF is meant to do, shows the relationship to Core Capability execution, and should be supported by a brief synopsis of the ESF annex and any appendices.*

This document is a supporting annex of the Comprehensive Emergency Management Plan (CEMP) and operates in conjunction with all its annexes. ESF 9 coordinates the rapid deployment of search and rescue resources to provide specialized lifesaving assistance by ensuring the proper execution of the Mass Search and Rescue Core Capability and supporting the following Core Capabilities based on the intersecting activities with other ESFs: Planning; Public Information and Warning; Operational Coordination; Environmental Response/Health and Safety; Fatality Management Services; Operational Communications; Public Health, Healthcare, and Emergency Medical Services; and Situational Assessment.

| **Primary Response Core Capability** |
| --- |
| **Mass Search and Rescue Operations** | Deliver traditional and atypical search and rescue capabilities, including personnel, services, animals, and assets to survivors in need, with the goal of saving the greatest number of endangered lives in the shortest time possible. |

| **Support Response Core Capabilities** |
| --- |
| **Planning**  | Conduct a systematic process engaging the whole community as appropriate in the development of executable strategic, operational, and/or tactical-level approaches to meet defined objectives. |
| **Public Information and Warning** | Deliver coordinated, prompt, reliable, and actionable information to the whole community through the use of clear, consistent, accessible, and culturally and linguistically appropriate methods to effectively relay information regarding any threat or hazard, as well as the actions being taken, and the assistance being made available, as appropriate. |
| **Operational Coordination** | Establish and maintain a unified and coordinated operational structure and process that appropriately integrates all critical stakeholders and supports the execution of Core Capabilities. |
| **Environmental Response/Health and Safety** | Conduct appropriate measures to ensure the protection of the health and safety of the public and workers, as well as the environment, from all hazards in support of responder operations and the affected communities. |
| **Fatality Management Services** | Provide fatality management services, including decedent remains recovery and victim identification, and work with local, state, tribal, territorial, insular area, and Federal authorities to provide mortuary processes, temporary storage or permanent internment solutions, sharing information with mass care services for the purpose of reunifying family members and caregivers with missing persons/remains, and providing counseling to the bereaved. |
| **Operational Communications** | Ensure the capacity for timely communications in support of security, situational awareness, and operations, by any and all means available, among and between affected communities in the impact area and all response forces. |
| **Public Health, Healthcare, and Emergency Medical Services** | Provide lifesaving medical treatment via Emergency Medical Services and related operations and avoid additional disease and injury by providing targeted public health, medical, and behavioral health support and products to all affected populations. |
| **Situational Assessment** | Provide all decision makers with decision-relevant information regarding the nature and extent of the hazard, any cascading effects, and the status of the response. |

# Authorities and Policies

## Revised Code of Washington (RCW)

### *RCW #: Name*

*Short Description – Why is this particular authority important to this ESF’s role?*

## Washington Advisory Code (WAC)

### *WAC #: Name*

*Short Description*

## Important Agency/Organization Policies

### *Policy Identifier: Name*

*Short Description*

# Situation Overview

*At a minimum, the situation section should summarize hazards faced by the ESF and discuss how the ESF expects to receive (or provide) assistance within its regional response structures. The situation section covers a general discussion of:*

* *Relative probability and impact of the hazards.*
* *Geographic areas likely to be affected by particular hazards.*
* *Vulnerable critical facilities (e.g., nursing homes, hospitals, infrastructure).*

*The process used by the ESF to determine its capabilities and limits in order to prepare for and respond to the defined hazards.*

# Concept of Operations

#### This CONOPS section explains in broad terms the ESF’s intent regarding an operation. This section is designed to give an overall picture of how the response organization accomplishes a mission or set of objectives to reach a desired end-state. Ideally it offers clear methodology to realize the goals and objectives to execute the plan.

Some functions of this ESF may include, but are not limited to:

* Structural collapse (urban) search and rescue
* Maritime/coastal/waterborne search and rescue
* Land search and rescue.

In order to achieve its intended purpose, this ESF is concerned with accomplishing the Critical Tasks associated with each identified Core Capability to support the response mission area and the successful execution of these Core Capabilities.

| **Mass Search and Rescue Operations** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Conduct search and rescue operations to locate and rescue persons in distress. |
| **2** | Initiate community-based search and rescue support operations across a wide, geographically dispersed area. |
| **3** | Ensure the synchronized deployment of local, regional, national, and international teams to reinforce ongoing search and rescue efforts and transition to recovery. |

| **Planning** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Develop operational plans that adequately identify critical objectives based on the planning requirement, provide a complete and integrated picture of the sequence and scope of the tasks to achieve the objectives, and are implementable within the timeframe contemplated in the plan using available resources. |

| **Public Information and Warning** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **2** | Deliver credible and actionable messages to inform ongoing emergency services and the public about protective measures and other life-sustaining actions, and facilitate the transition to recovery. |

| **Operational Coordination** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Mobilize all critical resources and establish command, control, and coordination structures within the affected community, in other coordinating bodies in surrounding communities, and across the Nation, and maintain as needed throughout the duration of an incident. |
| **2** | Enhance and maintain command, control, and coordination structures consistent with the National Incident Management System (NIMS) to meet basic human needs, stabilize the incident, and transition to recovery. |

| **Environmental Response/Health and Safety** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Identify, assess, and mitigate worker health and safety hazards, and disseminate health and safety guidance and resources to response and recovery workers. |

| **Fatality Management Services** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Establish and maintain operations to recover a significant number of fatalities over a geographically dispersed area. |

| **Operational Communications** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Ensure the capacity to communicate with both the emergency response community and the affected populations and establish interoperable voice and data communications between Federal, tribal, state, and local first responders. |

| **Public Health, Healthcare, and Emergency Medical Services** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **2** | Complete triage and initial stabilization of casualties, and begin definitive care for those likely to survive their injuries and illnesses. |

| **Situational Assessment** |
| --- |
| **Critical Task I.D.** | **Critical Task Description** |
| **1** | Deliver information sufficient to inform decision making regarding immediate lifesaving and life-sustaining activities, and engage governmental, private, and civic sector resources within and outside of the affected area to meet basic human needs and stabilize the incident. |
| **2** | Deliver enhanced information to reinforce ongoing lifesaving and life-sustaining activities, and engage governmental, private, and civic sector resources within and outside of the affected area to meet basic human needs, stabilize the incident, and transition to recovery. |

## Whole Community

*Describe how plans consider the essential needs of children. Describe how plans consider the physical, programmatic, and communications needs of individuals with disabilities and others with access and functional needs. Describe how plans consider the essential needs of household pets and service animals (e.g., the requirements stated in the federal PETS Act, etc.).*

# Organization

*Describe what the organizational structure of this ESF looks like. Where does it fall in the overall EOC/ECC structure? How are all the primary and supporting agencies/organizations connected?*

## Structure

*Below is an example organizational chart illustrating a possible structure for this ESF. Jurisdictions should adjust the chart as needed to accurately reflect how this ESF is organized within their EOC.*

# Direction, Control & Coordination

*This section also provides information on how department and agency plans nest into the ESF (horizontal integration) and how higher-level plans are expected to layer on the ESF (vertical integration).*

## **Horizontal Integration**

*List and briefly describe what state-level (equal) planning efforts exist that may support this ESF in executing its assigned responsibilities? List and briefly describe them.*

**Plan Name**

*Describe*

## **Vertical Integration**

*What Federal-level (higher), regional (lower), local-level (lower), private sector & NGO (lower) planning efforts exist that may support this ESF in executing its assigned responsibilities? List and briefly describe them.*

**Plan Name**

*Describe*

# Information Collection, Analysis, & Dissemination

*This section describes the critical or essential information needed, the source of the information, who uses the information, how the information is shared, the format for providing the information, and any specific times the information is needed.*

## **Information Collection**

### **Essential Elements of Information (EEIs)**

*The following categories are a baseline list of facilities and systems which should be considered for information collection. They may not include all relevant EEIs as the impact of a given disaster may require unique information collection needs.*

|  |  |
| --- | --- |
| * **Federally-focused EEIs**
 | * *Type, assignment, resources, and status of Federal SAR resources.*
* *Status of SAR missions, including number of rescues, number of areas completed, and number of current counties or areas of operations.*
* *Limiting factors or shortfalls.*
 |

## **Information Analysis**

*Describe the process the information collected goes through to verify accuracy of the information and any details necessary to inform operations and decision-making.*

## **Information Dissemination**

*Describe what process this ESF takes to share the information once it has been verified and analyzed (e.g. the ESF shares the information with the Operations Section Chief in the EOC and the ESF 15/PIO, or Situation Unit in the Planning Section if applicable).*

# Responsibilities

| Response Mission Area |
| --- |
| Core Capability | Critical Task I.D. | Activity/Action | State Agency / Organization |
| *Example* |
| Mass Search and Rescue Operations | 1, 2, 3 | *Identify and describe the actions that will be taken to conduct structural collapse (urban) search and rescue operations.* |  |
| Planning | 1 |
| Operational Coordination | 1, 2 |
| Environmental Response / Health and Safety | 1 |
| Fatality Management Services | 1 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  | *Activity/Action 1* | *Agency 1* |
|  |  | *Activity/Action 2* | *Agency 2* |
|  |  | *Activity/Action 3* | *Agency 3* |
|  |  |  |  |
| Mass Search and Rescue Operations | 1, 2, 3 | *Identify and describe the actions that will be taken to conduct structural collapse (urban) search and rescue operations.* |  |
| Planning | 1 |
| Operational Coordination | 1, 2 |
| Environmental Response / Health and Safety | 1 |
| Fatality Management Services | 1 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1, 2, 3 | *Identify and describe the actions that will be taken to conduct waterborne search and rescue operations.* |  |
| Planning | 1 |
| Operational Coordination | 1, 2 |
| Environmental Response / Health and Safety | 1 |
| Fatality Management Services | 1 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1, 2, 3 | *Identify and describe the actions that will be taken to conduct inland/wilderness search and rescue operations.* |  |
| Planning | 1 |
| Operational Coordination | 1, 2 |
| Environmental Response / Health and Safety | 1 |
| Fatality Management Services | 1 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1, 2, 3 | *Identify and describe the actions that will be taken to conduct aeronautical search and rescue operations.* |  |
| Planning | 1 |
| Operational Coordination | 1, 2 |
| Environmental Response / Health and Safety | 1 |
| Fatality Management Services | 1 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1 | *Identify and describe the actions that will be taken to monitor distress.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1 | *Identify and describe the actions that will be taken to monitor communications.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
| Operational Communications | 1 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1 | *Identify and describe the actions that will be taken to monitor the location of distressed personnel.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
| Environmental Response / Health and Safety | 1 |
| Operational Communications | 1 |
| Public Health, Healthcare, and Emergency Services | 2 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1, 2, 3 | *Identify and describe the actions that will be taken to monitor the coordination, and execution of rescue operations.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
| Environmental Response / Health and Safety | 1 |
| Operational Communications | 1 |
| Public Health, Healthcare, and Emergency Services | 2 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1 | *Identify and describe the actions that will be taken to monitor extrication or evacuation.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
| Environmental Response / Health and Safety | 1 |
| Operational Communications | 1 |
| Public Health, Healthcare, and Emergency Services | 2 |
| Situational Assessment | 1, 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1 | *Identify and describe the actions that will be taken for the provisioning of medical assistance through the use of public and private resources to assist persons and in potential or actual distress.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
| Public Health, Healthcare, and Emergency Services | 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |
| Mass Search and Rescue Operations | 1 | *Identify and describe the actions that will be taken for the provisioning of civilian services through the use of public and private resources to assist property in potential or actual distress.* |  |
| Public Information and Warning | 2 |
| Operational Coordination | 2 |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |

# Resource Requirements

## **Micro-level**

*Think about the person physically in the EOC, this ESF Annex is their guiding document during the response.*

*What does your ESF need from the EMO and the EOC to carry out the functions they are assigned? Will they need to bring their own laptop, access to specific internal networks, etc.? Will the ESF maintain a copy of their own SOPs or partner plans within the EOC?*

*Additionally, to be an ESF representative with the knowledge necessary to successfully support the functions of this ESF, what type of training is required? Are there additional training opportunities that could benefit the individuals representing this ESF?*

**Training Requirements**

**Recommended Training**

## **Macro-level**

*Are there any known resources that will be activated to support the response operation, either established through policy or other mandates, regardless of what the situation is (e.g. a liaison will always be sent to the local EOC/ECC to ensure accurate coordination and unity of efforts, etc.)?*

# References and Supporting Guidance

*What guidance exists to support this ESF? What attachments or appendices are included, if applicable? This is not a place for plans (i.e. plans belong in the “Direction, Control, and Coordination” section), but are there any websites or other relevant references this ESF may benefit from having quick access to?*

*List and briefly describe them.*

# Terms and Definitions

*What technical information was discussed, specific to this ESF, that may need additional clarification? Common terms and definitions (e.g. Emergency Operations Center, etc.) will be defined in the Basic Plan. We are really trying to focus on this ESF-specific jargon and terminology the average person may not know.*

*List and briefly describe them.*

### *Term Name:*

*Definition/Description*

**Distress(ed)**

Pain or suffering affecting the body, a bodily part, or the mind; a painful situation; and a state of danger or desperate need.

**Evacuation** (Search and Rescue specific)

Delivery of humans and animals to safe refuge but is not intended to perform secondary transport of rescued humans and animals to shelters or other locations.

**Extrication**

 Free or remove from an entanglement or difficulty.

**Land Search and Rescue Team**

A Land Search and Rescue (SAR) Team conducts search, rescue, and recovery in one or more of the environments of land or wilderness, in response to natural and human-caused events.

**Logistical** (Search and Rescue specific)

Providing logistics specialists responsible for the transportation, maintenance, tracking, and rehabilitation of task force equipment.

**Medical** (Search and Rescue specific)

Providing confined-space medical treatment for victims before, during, and after rescue.

**Rescue**

Removing a victim from the location where they are trapped, which often involves removing debris from around the victim.

**Search**

Locating victims of a disaster.

**Technical**

Providing technical support for the rescuers, such as structural engineers, hazmat specialists, and communications specialists.

**Urban Search and Rescue**

An Urban Search and Rescue (US&R) Task Force is a multi-disciplined organization which conducts search, rescue, and recovery in the technical rescue disciplines to include: structural collapse, rope rescue, vehicle extrication, machinery extrication, confined space (permit-required, non-cave, non-mine), trench, excavation, and water operations in a US&R environment.

**Waterborne Search and Rescue Team**

A Waterborne Search and Rescue Team provides SAR capabilities in various inland and coastal waterways.