

Special Emergency Management Council Meeting

June 3, 2021 | 0902 | *Meeting called to order by* Jason Biermann, Chair

Attendees

1 A list of virtual primary and alternate member attendees is at the end of these minutes.

Approval of Minutes

Jason Biermann, Chair

A motion was made by Chuck LeBlanc to approve the March 11 minutes as written. It was seconded by Joann
 Boggs - Passed

Opening Comments

- Robert Ezelle gave an overview of support to the Department of Health (DOH) over the last year and a half in response to COVID19. The Emergency Management Division (EMD) is working with DOH to develop a plan for backstock of PPE for the state of Washington. The National Guard and Title 32 orders will extend through the end of the fiscal year. Demobilization is in process to drawdown the National Guard who are helping Employment Security Department, vaccination sites, and food banks.
- EMD continues to work four concurrent disasters. Fire season is looking like it might be a difficult one. The Guard is prepped to assist Department of Natural Resources, if necessary. New staff are being hired in Public Assistance and Mitigation because of an increase in workload.
- 13 Kevin Wickersham was introduced and welcomed as the new Response Section Manager.
- Jim Baumgart said he has been listening to the good efforts of the EMC Strategic Planning Workgroup. He is looking forward to renewed commitment and conversation around how the recommendations turn into tasks in the coming legislative and budgetary cycles. Baumgart shares the concern for multiple concurrent emergencies. The heavy lift is always done by those at the local level.

Committee Reports

- **EMAG meeting report**
- 20 Submitted by Jason Marquiss, EMD
- 21 During the April EMAG meeting the two primary work items were:
 - Grants reviewed for EMPG were:
 - 21 Grants Portfolio Update
- 24 o 21EMPG Allocations and Grant Changes

20EMPG-S Status 0 20EMPG Status 0 **19EMPG Status** 0 Key discussion points 0 The 21EMPG timeline was published. Tentative allocations for 21EMPG. Refinement of options to spend down 19EMPG turnback funds. -EMAG Charter: A EMAG member workgroup was identified to refine the small group work discussions conducted between FEB-APR. The group will provide draft recommendations for permanent changes to the EMAG charter. The most significant of which the establishment of a member serving as the EMAG Chair and the establishment of a member vice-chair. **Inclusion and Equity Subcommittee** E&I Co-Chair: Kim Conner, WA State Independent Living Council (WASILC) The subcommittee is co-chaired by staff from DOH and WASILC. The subcommittee has not met since COVID 38 began and staff changes at DOH. There are no plans to meet in the future. In lieu of an E&I report, below are the accomplishment of the Coalition on Inclusive Emergency Planning 40 (CIEP) Network, a WASILC's program. CIEP's partners include EMD, DOH, FEMA, local EMD's, Red Cross, 41 Centers for Independent Living (CILs), disability advocates and more. Also attached are two after action 42 reports and CIEP's standup protocol. . Hold bi-weekly CIEP Stakeholder networking meetings Ongoing discussion on DeafBlind Access to 9-1-1 and Emergency Notifications with EMD, ODHH, and 45 community members 46 Technical Assistance (TA) with DOH on equitable and accessible vaccine distribution 47 TA with EMD on Text-to-911 and Real-Time Text and 911 verbiage, ESF6 Plan updates, Cascadia Rising 48 exercise, Greater WA Shake Out Earthquake Drill with new ShakeAlert alerting app 49 TA with WA Fire Adapted Communities Learning Network book on Wildfire Recovery for Leavenworth TA with FEMA Region 10 on Yakima vaccination site Finalized After Action Report on wildfire response from September (Attached below) After Action Report on Evaluation of Pierce County Outdoor Alerting System upgrade to include flashing lights. (Attached below) CIEP partners with DOH, ODHH and other deaf advocates on ASL videos in response to COVID Provided TA to Joshua Hackney and Yakima County Emergency Management on COVID testing sites and wildfire response Participated in national advocacy efforts with Partners in Inclusive Disability Strategies (PIDS), National Emergency Numbering Association (NENA), National Independent Living Council Emergency Preparedness Subcommittee (NICL-EP), and Telecommunications for the Deaf and Hard of 61 Hearing (TDI) CIEP now is part of WebEOC to maintain situational awareness 63 Discussion and advocacy for an AFN Coordinator position within EMD at Disability Emergency Preparedness Conference, November 2020 (See overview in CIEP Alert newsletter. 65

67	State Emergency Response Commission (SERC)				
68	Submitted by Patrick Reid				
69 70 71 72 73	 Training Coordination (HazMat Training) Virtual LEPC-Tribal Conference and HazMat Workshop: The Hazmat Workshop and LEPC-Tribal Conference resources are being pooled to provide a "Whole Community" approach to the trainings. The combined month-long event took place from April 6th to May 6th with classes being held every Tuesday and Thursday during that time frame. Registration will be announced shortly. 				
74	EPCRA Compliance and Outreach				
75	• Flipped reporting year over on January 1 st ; those reports are due March 1 st , 2021. Tier 2 reports are				
76	coming in.				
77 78 79	 1,300 reports have been submitted, with a historical high of approximately 5,000. Currently at approximately 25% of reports in. There have been many exemptions for not meeting the reporting threshold. 				
80	 Reminder: data collected includes Expanded Hazard category. 				
81	HMEP Grant Update				
82	• Received year 3 allocation from PHEMSA was awarded in December. It was \$20,000 more than				
83	anticipated by SERC.				
84	• The new grant application is due to PHMSA March 11 th . Award to be received toward the end				
85	of September. Subrecipient agreements will be sent out after it is received.				
86	 SERC allocated \$18,000 to purchase additional Emergency Response Guides. 				
87	• March finalized state application for SERC to review per the HMEP requirement.				
88 89	 Reallocation of Year 3 funding of \$34,312 to the Haz-Mat Training program delivered by the WSP because of the funding shortfall in their training program budget. 				
90 91	LEPC Planning Update Benton County turned in their plan for SERC Review. It is with partnering state agencies (WSP and ECY) for review. SERC reviewed and provided feedback to Franklin County EMA.				
92 93	Strategic Planning and Charter Update. The articles will be out for review in June and a meeting to accept in July.				
94	Emergency Response Guides -				
95	• 11,880 Emergency Response Guides have been sent out so far to first responder agencies.				
96	SERC Chair Appointment- Patrick Reid, Deputy Fire Chief of Pasco to SERC Chair Position.				
97					
98	 Update on the progress of the LEPC Survey LEPC survey. Of 43 known LEPCs, 25 completed survey for completion rate of 58% 				
99					
100 101	 Kim Moore for Department of Health provided an overview presentation on the American Water Infrastructure Act (AWIA) update. 				
102	• On Tuesday, April 6th. The SERC recognized chief William "Bill" Whealan for his time and service				
103 104	dedicated to the commission. He officially retired at the end of 2020.				

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105 Seismic Safety, Casey Hanell

- 106 Nothing to Report
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108 WAMAS

- ¹⁰⁹ Submitted by Mark Douglas, EMD
- 110 There has not been a meeting scheduled as of today 5/25/21.

Ir recommend that Intra-State Mutual Aid Subcommittee membership be an agenda item for an upcoming EMC meeting and solidify the subcommittee membership. All members must come from the EMC so this seems an appropriate venue. Once the membership is available a meeting can be held to move the team forward as the group intends. Previous actions are below:

- The last plan for the subcommittee, October 24, 2018 was to replace the one missing member and Bill Gillespie will serve until a replacement can be found for his position. The positions will be filled using WSEMA, Local emergency management or Sheriff's from the EMC membership.
- The subcommittee met in October 2018 for the annual meeting and it was recognized that the subcommittee
 membership should have representation from the actual users of the WAMAS system. A vacant member
 position shall be filled, and a long-standing member will be replaced using EMC members that represent
- 121 people authorized to use this mutual aid system. Further accomplishment was made towards establishing a
- coordination and training body for facilitation of the WAMAS system. A new concept will be developed using
- Homeland Security Regions within the state as advisors and this will be further examined when the committeemembership is finalized.
- Current committee members of WAMAS are: Robert Ezelle, vacant position, Bill Gillespie, Ray Cockerham, &
 Philip Lemley
- 127 After the subcommittee updates were discussed, Bill Gillespie requested names of committee 128 attendees be included in all the subcommittee reports.

EMC Strategic Planning

- Sharon Wallace provided an overview of the 2022-23 strategic plan and each of the six strategies with an
 emphasis on strategies 1, 2, 3, and 6.
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Strategy 1. Provide purpose and focus for the EMC through an annual strategic workplan.

After some discussion, Chandra Fox moved to accept the strategic plan as presented. Greg Welch seconded – passed. Mike Harris will lead this strategy.

136 Strategy 2. Obtain feedback on EMC Annual Report.

Jason Biermann proposed a new format for the annual report. It is a shorter and more-targeted approach. A change in the timing to align with fiscal year versus the calendar year cycle puts the report in line with budget legislation and keeps the data current. With time running out for this current year report, it was suggested that the report center around COVID19. To focus on one subject rather than tackling multiple subjects will provide for a quick turnaround. During the next fiscal year, the format will be as presented, using the following recurring, current, and future issues as priorities that were identified in the EMC survey this past February:

143	Recurring issues: Resource ordering, data collection, and information sharing			
144	Current issues: Funding for emergency management and hazard mitigation			
145	Future issues: Attrition of emergency managers, post-COVID.			
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147	A workgroup was identified for the annual report to include Jason Biermann, Arel Solie, and Casey Hanell.			
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149	Strategy 3. Increase perception of EMC value and influence.			
150	Creating a presentation that one could share with constituents, providing written input to venues (i.e. monthly			
151	newsletters), refreshing subcommittees to increase momentum going forward, and meeting more frequently			
152	for shorter meetings over the year were ideas shared that could help increase the EMC perception. It was			
153	further suggested that the FEMA Region X Administrator, Vince Maykovich, TAG, Robert Ezelle, and Jim			
154	Baumgart be given more time at meetings to keep the committee abreast of what is happening. Stephanie			
155	Wright motioned to meet every other month for two hours and Fred Brink seconded. The motion passed.			
156	A workgroup was identified for this strategy as: Kirk Holmes, Eli King, Chandra Fox, Stephanie Wright, Arel			
157	Solie, Bill Gillespie, Nate Weed, Scott Engle and Brian Schaeffer.			
158				
159	Strategy 4. Ensure consistent communications with EMC members and constituents.			
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161	Strategy 5. Review and analyze funding for emergency management.			
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163	Strategy 6. Review and update RCW 38.52.040.			
164	Section I. under III. Purpose of the EMC Charter was addressed and a team was created to review, discuss,			
165	and recommend changes (if any) to TAG.			
166	III. Purpose			
167	I. Shall review administrative rules governing state and local emergency management practices			
168	and recommend necessary revisions to the Adjutant General. The list includes, but is not limited			
169	to:			
170	118-03 Mt. St. Helen's closure – Rules for permitted entry and/or occupation			
171	118-04 Emergency worker program			
172	118-09 Criteria for eligibility and allocation of emergency management assistance funds			
173	118-30 Local emergency management/services organizations, plans and programs			
174	118-40 Hazardous chemical emergency response planning and community right-to-know			
175	reporting The workgroup identified for this project is: Chandra Fox, Phillip Lemley, Fred Brink, Eli King, Joann Boggs,			
176	and Kirk Holmes. The EMAG will be involved with 118-04, 118-09, and 118-30.			
177	and KIR Holmes. The EMAG will be involved with 110-04, 110-07, and 110-00.			
178 179	The Strategic Planning Group is asked for volunteers for Comprehensive Emergency Management Plans			
180	(CEMP) rulemaking. The EMAG will be involved in the CEMP rulemaking.			
181	(22.1.2) recentationed in the control of the control function of the control of t			
182	Kim Conner and Philip Lemley offered to help where needed. Others were encouraged to let Jason Biermann			
183	or Sharon Wallace know if they would like to be a part of any of the workgroups mentioned.			
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COVID

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• Vaccine distribution and disease trends

Andy Rose, DOH COVID Response Incident Commander gave a COVID update. To date, there have
 been 403k cases and 5,801 deaths. The trend is turning downward. There are still spot outbreaks
 happening in industry and unvaccinated populations. Most of DOH's outbreak response is focused on
 providing quick mitigation strategies for these outbreaks. COVID hospitalizations are trending
 downward. There are currently 457 positive cases with 72 on ventilators. Occasional system surges of
 non-COVID impacts are being tracked, such as, a baby boom and nursing staff taking much-needed
 time off or burnt-out nursing staff leaving the profession.

Over the last six months, 7.1 million vaccinations were administered. Vaccine clinics continue in hardto-reach populations areas, while mass vaccine sites are weaning away. Of the eligible population, 52 percent has at least one dose. Of the entire population, 44 percent are vaccinated. Vaccination trials are currently underway for the 12 and under population. DOH is starting a CAR-A-VAN project to provide mobile vaccination sites.

Today at 2:30 p.m., a big announcement is expected from the Governor about state-led incentives for vaccinations. This is an intense coordination between the Governor's Office, the Lottery Commission, and Department of Health (DOH).

The Roadmap to Recovery Reopening Plan has a metric of June 30 or 70 percent vaccination, whichever comes first. The state continues to find ways to provide guidance to people vaccinated or not to keep them safe. Businesses, the public, and large events are informed through orders and proclamations of the reopening. DOH continues to point people to the benefits of the vaccine and at the same time protecting and supporting those who cannot vaccinate.

Questions were discussed regarding the June 30 re-opening in the business community. The Governor's office will continue to provide guidance messaging as the re-opening nears.

Stacey McClain, EMD, State Coordinating Officer discussed federal activities in response to COVID. There are only two active mission assignments happening currently. One is the Yakima CVC vaccination site, which remains an open and supported at the local level for at least for a couple more weeks. The second mission is the Title 32 mission with the National Guard, but nearing the end, likely in September, to prepare for fire season.

FEMA has new reporting criteria for the state and locals for eligibility to the 100 percent cost share, with a big push on equity and inclusion. The funding is being pushed to high-risk communities and underserved populations. This has created a lot of reporting work at the state and local level.

PPE has been ordered through the federal system and this, too, is coming to an end. As the state opens back up, PPE and storage reimbursement will go away. EMD is currently working with DOH for a plan for excess PPE.

The FEMA Individual Assistance Funeral Assistance Program is underutilized in Washington. Currently, the federal FEMA money obligated to the state in response to COVID is about \$867million. There is about \$1.7 billion pending in the system right now. This does not include the funds utilized in

- the Yakima CVC site and Title 32 missions. These two missions alone are running about \$156 million in
 costs. Additionally, the Individual Assistance program, which includes unemployment and funeral
 costs in running about \$780 million. None of these include the CARES Act funding.
 - CSZ Highlights of CSZ planning from federal, state, and local perspectives:
 Shane Moore, EMD, provided an overview of catastrophic planning currently underway that are centered around catastrophic incidences.

The Critical Transportation goal is to prioritize routes which will need repair following a catastrophic impact. Each region determined their most vulnerable routes and Washington State Department of Transportation did the same. GIS maps were developed for visuals. Discussion continue with local emergency managers to create a plan that will help avoid any issues, such as mismatch priorities and hazards identification.

The Mass Care Services Planning Workgroup was formed through the SCIPT. Services include initial mass care, emergency assistance, housing, and human services. The priority of these efforts is focused on life-sustaining resources.

(Water) Infrastructure Systems (one of the four Core Capabilities) is the focus, because it ties so heavily to mass care. The Infrastructure Workgroup represents all sectors and levels of government, as well as the private sector. The goal is to identify the most vulnerable water infrastructure systems. Most of the infrastructure will not be repaired quickly enough following an incident. Understanding this, the group began work on how they will provide water services through alternate means in a timely manner. They continue to learn local restoration priorities, which are often different region by region.

Operations Coordination describes the structure to implement following a catastrophic incident in which Washington will need to divide either a part of or all the state into geographic divisions and branches to vertically integrate operations with FEMA. This framework utilizes the Homeland Security Regions to implement Multi-Agency Coordination Groups.

Andy Caldwell, Lewis County Emergency Manager, provided a snapshot from the local perspective. He shared an interactive map depicting the 200 or more bridges in Lewis County. If the region was hit with a catastrophic earthquake, it would create a series of "islands" across the county. The creation of the map was the initial step in a community preparedness kick-off. School districts were asked to convey the message to parents of the importance of developing a communications plan with their student and family members in the understanding that they may not be able to get to one another during an event. The same information was conveyed to community partners, business partners, and church partners. This map is circulating the community and is on Lewis County's website.

• CR22 – Community lifelines:

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Chandra Fox introduced the use of community lifelines during a Cascadia Subduction Zone event. The Community Lifelines construct has come from FEMA and it defines critical government functions into seven categories, critical to human health and safety or economic security.

Safety and Security
Food, Water, Shelter
Health and Medical
Energy (Power and Fuel)
Communications
Transportation
Hazardous Materials

Each lifeline consists of components and subcomponents to support its function. For example, food is supported by commercial food distribution, commercial food supply chain, and food distribution programs such as community food banks in cascading order.

287 This construct supports Cascadia Rising '22 (CR22), because by the time Washington is 96 hours in, 288 impact analysis should be underway. The model illustrates where there are impacts. It also supports 289 engagement of other communities because they cannot help areas impacted until their own 290 communities are stable first. By understanding the subcomponents that have ties into Western 291 Washington, and the affected systems located in that area, it will help to identify their own 292 vulnerabilities. Preparing this way can put Central and Eastern Washington in a better position to help 293 and support Western Washington during an CR22 event.

4 Fire Outlook

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Expectations for 2021 fire season

Chief Mike Harris, Franklin County FD#3 gave a fire mobilization update. The first fire mob for 2021
 was April 20 in Auburn. We started early but there hasn't been much since. However there have been
 multiple discussions to prepare. It is difficult to predict, but the drought is significant. There is \$500K
 set aside for prepositioning fire resources to stage them strategically in their region to deploy rapidly
 when needed. Fire districts must request and coordinate with DNR for the service.

Reid Wolcott from NOAA presented information in coordination with Steve Reedy, Maddie Kristell,
 and Carley Kovacik. Reid gave the best estimates of the weather based on current trends and outlooks.
 To make their predictions NOAA looks at the current snowpack and long-term drought. The month of
 June is a good time to gauge how soon fire season will begin. If June is dry, we tend to have an active
 fire season. And certainly, the most important indication is the long-term climate outlooks during fire
 season (July through September).

The 2020 fire season was first in number of acres burned over the last 30 seasons. The Washington acres total reached 842,358 acres and Oregon's total was topping over a million at 1,141,613 acres. The historic Labor Day east wind event played a huge role in kicking these numbers upward. In the past 10 years (2010-2020), six of the years were in the top 10 for acres burned. These years ran the entire range of the El Nino/La Nina cycle. Indicating there is not a strong correlation.

Most of the West is currently seeing below normal snowpack and drought conditions. If the weather impacts states across the West, resources will be scarce due to demand for them. Temperatures are seeing a slight uptick in the month of June. It is a good practice to head into the fire season thinking that it will be an active one unless there are strong indicators otherwise.

Russ Lane and George Geissler of DNR worked together give an update on their findings. Russ Lane shared some problem trend of mid-elevations timber fires. The 3000-5000 elevation is causing the most

concern for DNR. Our state will average about 1000-1200 ignitions per year. Our system is designed to
 catch 95 percent of those under 10 acres. Creating about 50-60 large fires. The short-term weather
 events are what really impact the fire season. About 85 percent of the fires in Washington are human
 caused. If we can effect change on that number, there will be fewer large fires.

Regional Issues Impacting Washington

Vince Maykovich, Acting Director, FEMA Region X went over some work that FEMA has done over the last year and a half throughout the state of Washington. Much COVID response has been wrapped with the conclusion of the Yakima Community-based center in Yakima. There was a tremendous success in the partnership with Emergency Management Department and the Department of Health in these efforts.

Vince Maykovich brought up the funeral assistance program for COVID-related deaths to share that one can get up to \$9,000 per funeral and a maximum of \$35,500 per applicant. This benefit to the residents of the state if it applies. These funds are being underutilized. Please help FEMA to get this message out.

President Biden directed that the Building Infrastructure and Communities Program (BRIC) announced the funding for this program will double. The increased funding will help meet the demand for hazard mitigation across the nation and will enhance FEMA's efforts to benefit disadvantage communities. It was emphasized the need for building and land use code that account for natural hazards and risk as an essential part of emergency management. Building resilience in lieu of paying for response and recovery.

Washington, Oregon, and Idaho will all participate in the CR22 exercise. FEMA is supporting workgroups in all three states with technical assistance for exercise and design, as requested. The next major exercise planning meeting for the region is in October.

Legislative Wrap-Up	Robert Ezelle, EMD
	Robert Ezene, END

Of the almost 1,500 bills introduced, 341 of them passed. That is about half the number of bills that would be seen during legislative session. The proportion of bills passed was somewhat higher - 23.5 percent compared to 15 percent during most years. All the bills that died in the 2021 session will be alive in the second year of the biennium at the highest point they reached in the house of origin.

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- Bills passed with a nexus to emergency management.
- 350 SB5101: Adds tribal representation to EMC

HB1271: In addition to other provisions, adds a representative from coroners and medical examiners to EMC
 SHB1209: Established immunity to civil liability for volunteer providers of certain nonmedical care who are
 acting in emergencies.

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 - 55 Additionally:

³⁵⁶ \$1M Wildfire Appliance Grants in 2022 for eligible individuals or households that are residents of Douglas,

³⁵⁷ Okanogan, Pierce or Whitman County and suffered damage to their home or were displaced from a rental unit

used as a primary residence due to wildfires occurring in 2021 and meet certain criteria.

³⁵⁹ Disaster Response Account funding for the state match of 18 open federal disasters.

- EMD received full funding to continue assisting local emergency planning committees meet their mandatoryplanning requirements.
- EMD received funding and was mandated to lead a Pandemic Response and Recovery After Action Report
 Task Force Funded at only 50% of the estimated costs.
- Governor's Emergency Fund was appropriated \$5,000,000 to assist individual Washingtonians and families during and after a disaster.
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Open Forum	
An opportunity for interested persons to ask questions or sh	nare insights on the meeting and its content.
Ken Reidy, a citizen of Edmonds, brought up that he believe and further believes this some of this section of the WAC is a is being established to revied the emergency management W opportunity to provide input in that effort.	out of date. Reidy is encouraged that a workgrou
Mr. Reidy also said his city does not have a comprehensive e issues have been raised regarding the plan's functionality. H CEMP and take steps to make sure the citizens of the city of thanks everyone for the hard work being done.	Ie hopes that the EMC will review the Edmonds
Paula Towne, state contact for Citizen Core Certification, announced her retirement at the end of June. The hope to have a predecessor by the end of the month. She appreciates her working partnerships with the EM	
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Pos.	Primary	Alternate
1	Fred Brink	Philip Lemley
2	Stephanie Wright	

3	Chief Scott Engle	
4	Chief John Batiste	Ariel Solie
5	Robert Ezelle	
6	Jim Pendowski	
7	Charles LeBlanc	
8	Chief Michael Harris	Chief Brian Schaeffer
9		Casey Hanell
10	Chandra Fox	
11	JoAnn Boggs	Jason Biermann
12	Bill Gillespie	
13	Nate Weed	Ron Weaver
14	Ray Cockerham	
15	Greg Welch	
16	John Himmel	
17	Kirk Holmes	
18		Mike Donlin

³⁹⁰ Emergency Management Council Website can be found at this <u>link.</u>

Remaining 2021 EMC Meetings: August 5, October 7, and December 2.