

Department Policy HR 211-05

Title:	Reasonable Accommodation Policy and Guidelines
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Approved By:	Bret D. Daugherty, Major General The Adjutant General Washington WMD Director

Purpose

The Washington Military Department (WMD) affirms its commitment to equal opportunity and access to employment, facilities, programs and services offered to individuals with disabilities. WMD will not discriminate against any qualified individual with a disability, or anyone perceived or believed to have a disability, a sincerely held religious belief, or anyone unable to perform their job due to a medical condition related to pregnancy or childbirth, in any aspect of the employment process. This policy also sets provisions for meeting the reasonable accommodation requirements of State and Federal law, including provisions for religious exemption requests.

Scope

This policy applies to all state employees within the WMD, volunteers, applicants, and program beneficiaries (e.g., program participants, clients, customers, etc.) as applicable. It does not apply to Washington National Guard Members on state active duty, Washington State Guardsman, Members of the Washington State Guard and/or traditional drilling National Guard Members. For represented employees, the collective bargaining agreement will supersede any conflicting provisions stated in this policy.

Policy

In order to achieve the diversity and inclusion goals referenced in our Diversity, Equity and Inclusion (DEI) policy, the WMD is committed to equitable and meaningful access to employment, services, and any terms or conditions thereof, for people with disabilities or those with sincerely held religious beliefs. This work requires a meaningful review of our facilities to ensure the environment we work in is welcoming to all regardless of ability. (See our DEI Policy # HR-265-20.)

We recognize that access and opportunity for all employees, volunteers, applicants, and program beneficiaries requires the design of workforce and program practices tailored to ensure there is a pathway to participation for individuals with disabilities or sincerely held religious beliefs. Employees, applicants, volunteers, and program beneficiaries have the right to request and receive reasonable accommodation, without stigma, harassment or retaliation.

A reasonable accommodation is a modification or adjustment to a job, work environment, rules, policy, practice, or procedure that enables qualified individuals with disabilities or sincerely held religious beliefs to access employment opportunities or programs that do not fundamentally alter the nature of the program, service, activity, or result in an undue financial and/or administrative burden.

If an employee, applicant, volunteer, or program beneficiary believes they require a reasonable accommodation, the individual may request an accommodation following the procedures outlined in this document. Such contact can be made orally or in writing.

WMD will acknowledge receipt of the request for reasonable accommodation within five business days from receipt and will begin processing the reasonable accommodation as soon as practicable but no later than 15 days from the date of the request.

This is an interactive process and WMD will work with the requester to figure out what it can do to help. WMD believes that the person who has the need is often the best person to identify what is needed to accommodate them. To aid in this process, WMD may request medical documentation. This information, in conjunction with the qualifications of the individual (see "qualified" above), will be used by WMD to grant or deny a reasonable accommodation as applicable.

Examples of reasonable accommodation include:

• Modifying application procedures;

- Modifying a work schedule or a supervisory method;
- Providing telework beyond that provided by telework policy;
- Providing assistive technology, including information technology and communications equipment or specially designed furniture;
- Providing a reader or interpreter;
- Providing material in an alternative format (e.g., Braille, large print);
- Arranging for a qualified sign language interpreter;
- Providing on-site captioning;
- Providing a reassignment to another job, or
- Authorizing intermittent or extended leave.

Examples of accommodations that are not considered reasonable:

- Eliminating essential job functions (i.e., fundamental duties of the position);
- Lowering standards (qualitative or quantitative) that are applied uniformly to employees with and without disabilities (though a reasonable accommodation may be provided to enable an employee with a disability to meet the standards);
- Creating a new job or position;
- Placement in a job that is considered a promotion without a competitive process;
- Allowing or ignoring inappropriate conduct, and
- Providing personal use items, such as prosthetic limbs, wheelchairs, eyeglasses, hearing aids, or similar devices, that are needed to accomplish daily activities both on and off the job.

Pregnancy reasonable accommodations include:

An employee who is pregnant or has a pregnancy-related health condition cannot be required to take leave if another reasonable pregnancy accommodation can be provided.

- a. Providing more frequent, longer, or flexible restroom breaks;
- b. Modifying a no food or drink policy;
- c. Providing seating or allowing an employee to sit more frequently if the job requires standing;
- d. Providing reasonable break time for an employee to express breast milk for two years after the child's birth. Each time the employee has need to express breast milk, they can use a private location, other than a bathroom, if such a location exists at the place of business or worksite. If the business location does not have a space for the employee to express breast milk, the employer shall work with the employee to identify a convenient location and work schedule to accommodate their needs;
- e. Providing assistance on lifting less than seventeen pounds; and
- f. Scheduling flexibility for prenatal visits.

The following pregnancy accommodations require medical certification:

a. A temporary job restructuring to include limits on lifting more than seventeen pounds;

- b. Part-time or modified work schedules;
- c. Providing a temporary transfer to a less strenuous or less hazardous position;
- d. Reassignment to a vacant position; or acquiring or modifying equipment, devices, or an employee's workstation; and
- e. Any further pregnancy accommodation an employee may request to which an employer must give reasonable consideration in consultation with the information provided on pregnancy accommodation by the Department of Labor and Industries or the employee's attending heath care provider.

Requests for acquiring or modifying equipment, devices, or an employee's workstation will be assessed on a case by case basis to determine if medical certification is required.

WMD may deny a reasonable pregnancy-related accommodation based on undue hardship, which means an action requiring significant difficulty or expense, to the employer's program, enterprise or business for pregnancy accommodations listed in WAC 357-26-035 (1)(d) through (i). WMD may not claim undue hardship for the pregnancy accommodations listed in WAC 357-26-035 (1)(a) through (c) or for limits on lifting over seventeen pounds

Accommodation Request Denied

WMD may deny a request where the accommodation would cause the agency undue hardship because it is costly, extensive, substantial and/or disruptive and/or would fundamentally alter the nature or operation of the agency.

If WMD denies a request for accommodation, such denial and the reasons for it will be documented in writing and sent to the individual requesting the accommodation.

A. Direct Threat

In rare circumstances, an accommodation request may be denied if there is reasonable cause to believe that an individual poses a direct threat to the health or safety of self or others. This determination will be based on objective evidence, which may include current medical information and/or an assessment of the individual's present ability to safely perform the essential functions of the job. In some cases, an employee may be sent to a healthcare provider of WMD's choosing (at the agency's expense) if there is objective evidence to support a reasonable belief that an employee poses a direct threat to self or others.

B. Disability Separation

A disability separation is an action taken to separate an employee from service when the employer determines that the employee is unable to perform the essential functions of the employee's position, or alternative position, with or without reasonable accommodation, due to a disability. Disability separation is not a disciplinary action per WAC 357-46-160 or applicable collective bargaining agreement articles. Notice of this type of action must

be in writing to the employee and must include information about the option to apply for reemployment under WAC 357-19-465.

An employee may choose not to pursue an accommodation request and instead request to be separated from employment if they are unable to perform the essential functions of their position.

C. Non-Disciplinary Separation

Non-disciplinary separation is the process whereby a permanent employee is separated by WMD for reasons other than misconduct or lack of capabilities.

A non-disciplinary separation action may occur when an employee's sincerely held religious beliefs prevents them from adhering to the conditions of employment and WMD is unable to identify an accommodation, to include an alternate position via the reassignment process.

D. Confidentiality

All medical information shall be treated as a confidential record and maintained in a secure manner, apart from the personnel files. Information about the accommodation, separate than the medical diagnosis, will be shared with the direct supervisor, Division Director, and based upon business need with others based upon approval of the Human Resources Division Director or designee.

E. Policy Review Requirements

Leadership will review this policy for effectiveness at least once every three years, unless there is a rule or statutory change necessitating a sooner review, change, or update.

F. Supervisor Training Requirements

Supervisors, managers and executive staff will be required to take reasonable accommodation training within six months of employment and every two years thereafter.

G. Failure to Follow Policy

Engaging in the interactive process and offering reasonable accommodation for individuals is not optional for supervisors, managers and executive staff. Failure to follow agency accommodation provisions may lead to discipline, up to and including termination. Supervisors and managers who are uncertain about how to navigate any part of this process should contact Human Resources for support and assistance.

H. Inquiries / Complaints

1. Inquiries:

Inquiries regarding the policy can be made via email to accommodations@mil.wa.gov.

2. Complaints:

Employees may register complaints through the internal dispute resolution process listed in this procedure or directly with the Washington State Human Rights Commission under RCW 49.60, or with the Federal Equal Employment Opportunity Commission.

I. Responsibilities

1. Applicants/Selected Candidates:

WMD generated job announcements will notify applicants applying directly to the WMD of their right to request reasonable accommodation throughout the recruitment/selection process. Applicants have the responsibility to provide timely notification of the need for reasonable accommodation(s). Applicants requesting accommodation to participate in the recruitment/section process should identify to a representative from the WMD's Human Resources Office (HRO) the need for reasonable accommodation at the time of application and/or interview. Candidates are encouraged to notify a representative from WMD's HRO of the need for a reasonable accommodation(s) to perform the essential functions at any time in the selection process, and no later than upon receipt of a conditional job offer.

2. Volunteers and Program Beneficiaries (e.g., program participants, clients, customers, etc.)

Volunteers and program beneficiaries have a responsibility to provide timely notification of the need for a reasonable accommodation to participate in a program(s) or activity(s). Accommodation requests should be made to the Division Director or designee, and/or a representative from the WMD's Human Resources Office.

Individuals are encouraged to engage in the interactive process and answer questions limited to understanding the barrier in the ability to participate in the program or activity and provide any known suggestions of an accommodation that would successfully remove the barrier.

3. Employees:

Employees have the responsibility to provide timely notification of the need for reasonable accommodation(s) to perform the essential job functions of their position. It is preferable that requests are made in writing using the Reasonable Accommodation Request Form. However, verbal requests may be made to the appropriate Human Resources staff who will confirm verbal requests with the requesting individuals in writing.

Note: Regardless of employee notification, the WMD will also engage employees in the reasonable accommodation process when supervisors/managers become aware of qualifying disabilities and physical limitations, and/or there is reason to believe that known disabilities may impact an employees' ability to perform the essential functions of their position.

- a. Employees who make requests for accommodations must fully cooperate in the interactive process to ensure that effective accommodations are provided. This includes cooperating and/or authorizing the WMD to obtain information from their physician(s), licensed mental health care professional(s), or other health care professional(s).
- b. An employee's request for acquiring or modifying equipment, devices, or a workstation are to be directed to the HRO as part of the interactive reasonable accommodation process.

4. Supervisors / Managers / Executive Staff:

- a. Promptly communicate all accommodation requests to the HRO once "put on notice" either verbally, in writing, or if they notice a medical condition is making tasks more difficult than normal for an employee.
- b. Encourage employees to make verbal/written request directly through the HRO by completing and submitting the request for an accommodation form.
- c. Document all requests for accommodation in writing specifically documenting the date received and the actions taken.
- d. Maintain confidentiality of requests and any medical documentation provided.
- e. Ensure all medical or related documentation is forwarded to the HRO to be filed confidentially.
- f. In their responsibility as agency leaders, division directors will be accountable to ensure required training, diversity council participation and inclusionary hiring practices.

5. Human Resources Division Director or Designee:

- a. Acts as the primary contact for accommodation requests.
- b. Trains human resource specialists involved in the hiring process to recognize and respond timely to requests for reasonable accommodations in the job application process. This may be done by another responsible party designated by the component.
- c. Ensures the rights to request reasonable accommodation are listed on all job announcements.
- d. Ensures a current copy of the Reasonable Accommodation Policy is posted on WMD's SharePoint intranet site.
- e. Ensures essential functions are identified and documented on the Position Description Form and that copies of the form are available, upon request, from the HRO and on the WMD's SharePoint site.
- f. Serves as a resource regarding matters pertaining to the provision of reasonable accommodation.

- g. Facilitates the interactive process between the supervisor or deciding official and the individual who is requesting an accommodation. This may include clarifying the requests so that an effective accommodation may be provided.
- h. Coordinates with the appropriate personnel to ensure workspace is accessible to persons with disabilities.
- i. Assists with procuring furniture, equipment, and services, such as sign language interpreters.
- j. Acts as a deciding official if designated by TAG.
- k. Maintains reasonable accommodation-related materials and compiles cumulative data for tracking purposes as required.

Procedure

A. Applicants

- 1. The interactive process begins when the applicant requests an accommodation. This should occur at the time of the application/interview.
- 2. A representative of the HRO will assist applicants with accommodation requests. Requests that cannot be accommodated will be sent to the Human Resources Division Director for review.
- 3. Recommendations by the Human Resources Division Director to deny reasonable accommodation requests shall be forwarded to The Assistant Adjutant General for review and final determination.
- 4. Applicants will be notified in writing (or otherwise agreed upon format) if their accommodation requests are denied. This notification will include the right of applicants to register complaints with the Human Rights Commission and/or Federal Equal Employment Opportunity Commission.

B. Volunteers and Program Beneficiaries (e.g., program participants, clients, customers, etc.)

- 1. The interactive process begins when an accommodation is requested. This should occur prior to access to a program or at the time of inquiry to volunteer.
- 2. A representative of the HRO will assist with accommodation requests. Requests that cannot be accommodated will be sent to the Human Resources Division Director for review.

A requested accommodation may be denied if it would fundamentally alter the nature of the program or impose an undue financial or administrative burden. Denied requests will be communicated in writing unless a different format is mutually agreed upon.

C. Employees

1. Notice of potential need for an accommodation:

The process for determining whether or how to provide a reasonable accommodation for an employee begins when the employer is "put on notice" of the need for such an accommodation. There are many ways this can occur. Some examples include:

- The employee completes a Reasonable Accommodation Request Form and submits it to the HRO (preferred method) or supervisor for processing.
- The employee makes an oral or written request for some adjustment at work (for instance: to facilities, schedule, or the manner of doing a job task) because of a medical condition or sincerely held religious belief.
- The employee provides a note from a health care provider stating the need for an adjustment at work due to a medical condition.
- Supervisors/managers observe behavior that indicates the employee may be having difficulty performing an essential function of the job because of a medical condition.
- Co-workers come to management representatives with objective observations that indicate the employee may be having difficulty performing an essential function of the job because of a medical condition.

Note: An employee does not have to use the words "reasonable accommodation," "religious accommodation," "disability," the "ADA" or any other so-called magic words. The employee is only required to indicate a need for change at work because of a medical condition or sincerely held religious belief.

Important Note: It is best for employees to ask for accommodations before any work-related issues or concerns arise. While an employee does not have to disclose their disability or sincerely held religious beliefs until they feel they need an accommodation. It is highly recommended that employees don't wait until their performance appraisal meeting or during a disciplinary proceeding as the WMD does not have to rescind disciplinary actions administered prior to a request for an accommodation.

D. Notify Human Resources Division Director or designee (if not already notified)

The HRO should be promptly notified on any requests for accommodation that are not filed directly with their office. This can be done through e-mail at Accommodations@mil.wa.gov. The HRO will acknowledge receipt of the request in writing to the employee within five workdays of receipt.

E. Interactive Process Begins

The WMD will engage in an interactive process in response to accommodation requests to determine what reasonable and appropriate accommodation(s) may exist that will provide equal opportunity. The interactive process will start as soon as possible but no later than 15 days after receipt of the request. The WMD shall consider each request and corresponding accommodation on a case-by-case basis.

F. Medical Verification (if necessary)

When necessary, individuals requesting or requiring possible accommodations need to cooperate with and/or authorize the WMD to obtain information from their physician(s), licensed mental health care professional(s), or other health care professional(s). In some cases, an independent examination may be required to determine the nature of and/or limitation related to a disability. The WMD is not obligated to continue the reasonable accommodation process when employees elect not to provide requested medical information and/or refuse to cooperate with related independent medical exams.

If the employee requests reasonable accommodation for the purpose of expressing breast milk, an employer may not require the employee to provide written certification from a health care professional.

G. Determination of Possible Accommodations

When the nature and extent of the disability or sincerely held religious belief is established, the Human Resources Division Director or designee, Division Director or designee, and requester shall work together to identify essential job functions and possible accommodations required for the employee to perform those functions.

The WMD may seek technical assistance with respect to the accommodation from the Human Rights Commission or the Office of Civil Rights. Consultation with outside agencies (Governor's Committee on Disability Issues and Employment, DSHS's Division of Vocational Rehabilitation, Services for the Blind, the Developmental Disabilities Planning Council, State HR's Workforce Diversity Program, and/or other appropriate technical assistance resources) will be pursued as appropriate.

Although employee preference is considered when multiple effective accommodations are identified, the WMD selects the accommodation option provided to the employee. The WMD is not obligated to make accommodations that are not reasonable; involve direct threat that cannot be reduced to safe levels, and or impose undue hardship on the operation of the WMD. Once some method of accommodation is chosen, the Human Resources Director or designee will memorialize what they have offered in a written format.

H. Temporary Accommodations

Many accommodations are implemented long-term, while some accommodations last for only a temporary period. Every situation is unique and requires case-by-case analysis of the individual's limitations, restrictions, specific accommodation needs, and the impact accommodation will have on job performance and business operations.

Implementing a temporary change offers the opportunity to evaluate an accommodation for effectiveness before making the decision to implement the change long-term and also demonstrates good faith.

Situations that can warrant provision of a temporary or trial accommodation may include, but are not limited to when:

- Time is needed to research a permanent accommodation solution, to acquire equipment, arrange a service, or identify an alternative vacancy;
- It is necessary to test an accommodation to determine if it is effective;
- The medical impairment is temporary but sufficiently severe enough to entitle the employee to receive accommodation;
- It is necessary to avoid temporary adverse conditions in the work environment, or
- When an accommodation can currently be provided but may eventually pose an undue hardship if provided long-term.

I. Reassignments

Reassignment is the term for the WMD-facilitated process for locating alternative vacant, non-promotional positions within the WMD that an employee can perform, with or without accommodation. This is the final step in the accommodation process prior to separation.

To be eligible for a given reassignment position, the employee must meet the minimum qualifications for the job, be able to pass job-related tests, and perform the essential functions of the position (with or without accommodation). Additionally, the employee must be medically cleared to perform the work in question.

If the employee and the identified position meet these parameters, the employee should be placed in the identified open position and should not be required to compete with other applicants for the job. Once placed, the employee must, however, successfully complete a review period as required by the applicable personnel rules or labor agreement.

If the employee declines an offer to be reassigned to a vacant, non-promotional position for which they are both qualified and able to perform essential functions, with or without reasonable accommodation, reassignment services may terminate. At that point, the employee will be separated from WMD employment and may be placed on a reemployment list.

Separations

If the reassignment process is exhausted, and the WMD has not been able to identify a vacant, non-promotional position for which the employee is qualified, the employee will be separated from employment. The employee will be notified of this in writing and of any rights to apply for the reemployment register.

• Monitoring an Accommodation

It is the obligation of the manager to monitor the effectiveness of the accommodation. This monitoring should occur outside of the WMD Performance Appraisal process. While employees must be able to perform essential functions of their job with or

without accommodation, it is also the responsibility of the manager to ensure an accommodation is effective for the employee. If an accommodation is no longer effective, then the interactive process should be revisited.

Declined Accommodations

Any recommendation by the Human Resources Division Director to deny a request for accommodation shall be forwarded to The Assistant Adjutant General (WMD Director) for review and final determination. Note: An individual's receipt or denial of an accommodation does not preclude the individual from making another request at a later time if circumstances change and they believe that an accommodation is needed.

• Dispute Resolution Process

An individual may appeal the outcome of their accommodation request. An employee should follow steps 1 and 2 as outlined below. Volunteers, applicants, and program beneficiaries may appeal directly to the Adjutant General (WMD Director or designee) as outlined in step 2 within seven (7) calendar days following receipt of the reasonable accommodation decision.

1. Executive Team Member Review

Employees must submit a written request for review of their accommodations to their Division Director or designee within seven (7) calendar days following their receipt of the reasonable accommodation decision. Requests must be signed, dated and include detailed descriptions of the concerns/disagreement with the accommodation outcome.

The Executive Team Member shall meet with the employees and provide a written response within fifteen (15) calendar days following the meeting.

2. The Adjutant General (WMD Director) Review

If the Executive Team Member's response does not resolve the issues under dispute, employees may request a review by The Adjutant General (WMD Director) or designee. The written request must be received within seven (7) calendar days following receipt of the Executive Team Member's response. This request must be signed, dated, include a copy of the original request for review, and the reasons why the issues are not resolved.

The Adjutant General (WMD Director) will review the information and provide a written response within twenty-one (21) calendar days from the date of receipt. The Adjutant General's (WMD Director) review and subsequent determination is final.

Use of this dispute resolution process does not preclude the right of employees to register complaints with the Human Rights Commission and/or Federal Equal Employment Opportunity Commission

The HRO shall inform individuals of their right to pursue redress for resolution of disputes through appropriate administrative procedures and civil agencies prior to concluding the accommodation process.

• Metrics and Data Points

The following data and criteria will be reviewed at least annually and will be used to determine the effectiveness of this policy:

- 100% of New Employees are trained on the reasonable accommodation process within the first 30 days of hire.
- 100% of All Employees sign annual review checklist each year that they have reviewed the policy and know their right to request accommodation and the process for doing it.
- 100% of supervisors have taken the on-line Reasonable Accommodation Training as required in this policy (within six months of employment and every two years thereafter).
- 100% of accommodation requests are submitted to the Human Resources Office within two days of receipt.
- The number of requested accommodations that were denied and reason(s) for denial.

Definitions

Applicant – A job seeker who has requested consideration for a vacant position by following instructions as specified in the recruitment announcement for the vacant position.

Direct Threat – A significant risk of substantial harm to the health or safety of the individual or others than cannot be eliminated or reduced by reasonable accommodation.

Disability - The **presence of a sensory, mental, or physical impairment that:** is medically cognizable or diagnosable; or exists as a record or history; or is perceived to exist whether or not it exists in fact.

A disability exists whether it is temporary or permanent, common or uncommon, mitigated or unmitigated, or whether or not it limits the ability to work generally or work at a particular job or whether or not it limits any other activity within the scope of this chapter.

For purposes of this definition, "impairment" includes, but is not limited to:

- Any physiological disorder, condition, cosmetic disfigurement, or anatomical loss affecting one or more of the following body systems: neurological, musculoskeletal, special sense organs, respiratory, speech organs, cardiovascular, reproductive, digestive, genitor-urinary, hemi and lymphatic, skin, and endocrine; or
- Any mental, developmental, traumatic, or psychological disorder, including but not limited to cognitive limitation, organic brain syndrome, emotional or mental illness, and specific learning disabilities, or

• Any medical condition related to pregnancy or childbirth which temporarily causes an employee to be unable to perform their job.

Only for the purposes of qualifying for reasonable accommodation in employment, impairment must be known or shown through an interactive process to exist in fact and:

- The impairment must have a substantially limiting effect upon the individual's ability to perform his or her job, the individual's ability to apply or be considered for a job, or the individual's access to equal benefits, privileges, terms or conditions of employment, or
- The employee must have put the employer on notice of the existence of impairment, and medical documentation must establish a reasonable likelihood that engaging in job functions without an accommodation would aggravate the impairment to the extent that it would create a substantially limiting effect. A limitation is not substantial if it has only a trivial effect.

Disability Separation – A separation from employment due to a disability when: upon conclusion of the accommodation process there is no viable option; medical documentation confirms an employee's inability to work in any capacity; or employees voluntarily request separation due to disability and provide a medical certification documenting their inability to perform the essential functions of their position/classification. Employees who have been disability separated and are able to return to work within two years of the effective date may have their names placed on the General Government Transition Pool as outlined in the official separation letter.

Essential Functions - Primary duties of a position that are fundamental to why the position exists. This does not include "marginal functions" – job duties that are peripheral or secondary to the main functions.

Health Care Professional - A person who has completed a course of study and is licensed to practice in a field of health care that includes the diagnosis and assessment of the particular disability in question.

Impairment – The act of impairing something or the state or condition of being impaired; diminishment or loss of function or ability.

Individual – A person who meets legitimate skill, experience, education or other requirements of an employment position that he or she holds or seeks and who can perform the essential functions of the position with or without reasonable accommodation.

Non-Disciplinary Separation – When a permanent employee is separated from employment for reasons such as failure to comply with conditions of employment which may or may not have existed at the time of initial employment.

Reasonable Accommodation – A modification or adjustment to practices, procedures, policies, work environment, or a job, which determined on a case-by-case basis, enables a qualified individual to enjoy equal benefits and privileges. For employees, this can include the use of leave.

Undue Hardship – An excessively costly, extensive, substantial or disruptive modification or one that would fundamentally alter the nature or operation of the WMD.