





Concept and Objectives (C&O) Meeting
December 4, 2019
Camp Murray, Washington

REGISTRATION



Video





Agenda

8:30am-9:00am Registration

9:00am-9:10am Welcoming Remarks

9:10am-9:20am Priorities & Concept

9:20am-10:00am CR22 Scenario (Module 1 and Module 2) and Scope

10:45am-11:00am Break

11:00am-11:55am Core Capability based Objectives

Organizational Chart / Participants

Extent of Play Agreement

Planning Milestones

Ramp Up Activities

Exercise Timeline

Exercise Design Team

11:55am-12:00pm Closing Remarks

Administrative Remarks

- Safety and emergency information
- Restrooms
- Electronic device etiquette
- Breaks
- Microphones
 - This C&O meeting is being recorded. Please use the microphones for comments and questions.
- Special accommodations

Welcoming Remarks

Robert Ezelle,

Director, Washington State Emergency Management Division

Major General Daugherty, USA

The Adjutant General (TAG), Washington State

Scott Zaffram,

Federal Preparedness Coordinator, National Preparedness Division FEMA Region 10



Purpose and Concept

- Exercise Purpose:
 - To plan, organize, equip, train, exercise (POETE) for responding to and recovering from a catastrophic incident resulting in extraordinary levels of mass casualties, damage, or disruption severely affecting the population, infrastructure, environment, economy, morale, and/or government functions.
- Exercise Concept
 - Joint Exercise: Civilian-Military-Local-Tribal-State-Federal
 - The 2020-2022 Multi-year Training & Exercise Plan (TEP)
 - The 2019 Stakeholder Preparedness Review
 - The 2018 Cascadia Rising Survey Results
 - The 2016 Cascadia Rising After Action Report

Cascadia Subduction Zone (CSZ) Scenario

- Module 1 (Response)
 - Cascadia Subduction Zone (CSZ) Earthquake Exercise:
 will focus on critical response and recovery components to a
 catastrophic earthquake in the Pacific Northwest (PNW). For
 this exercise CSZ is referred to as, Cascadia Rising 2022
 (CR22).
 - Spill of National Significance (SONS) Exercise: will focus
 on a catastrophic spill exercise, integrated into the CSZ
 scenario and supported by the Environmental Protection
 Agency (EPA), Department of Homeland Security (DHS) and
 the United States Coast Guard (USGS).

CR22 / SONS NLE Approved

National Level Exercise

National Exercise Requirements:

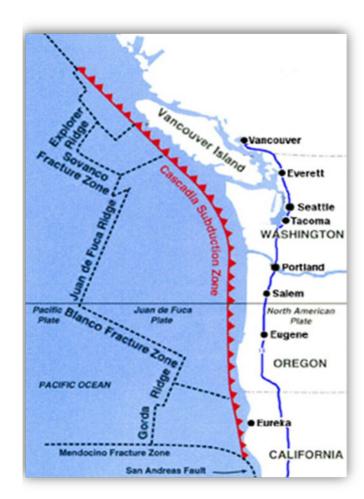
- Balancing the exercise priorities of local, state, regional, and federal partners to reflect realism of the whole-of-nation response to and recovery from a catastrophic incident.
 - Federally supported, state managed, and locally executed.
- Unified scenario and exercise environment
 - One Master Scenario Events List (MSEL): Each state will be responsible for incorporation of MSEL inputs into the unified and overarching MSEL.
 - Exercise will have a unified control and simulation architecture.



CR22 Scenario

During the early morning of June 10, 2022, an earthquake of 9.0 magnitude rocks the Pacific Northwest for 5-6 minutes.

- A complete rupture of the 700-mile CSZ Fault Line.
- Minutes after quake the National Tsunami Warning Center issues first tsunami warning for CA, OR, WA and British Columbia, Canada.
- Expect thousands of aftershocks for years and up to magnitude 7 or greater.
- Widespread damage across the region.



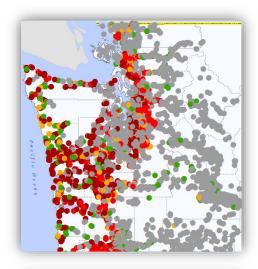


CR22 Exercise Impacts

Impacts

Critical Transportation

- Widespread damage to transportation infrastructure, affecting:
 - 16,000 miles of highway
 - 7,000 highway bridges
 - 6,000 miles of rail
 - 100 rail bridges
 - 100 airports
 - 700 port facilities





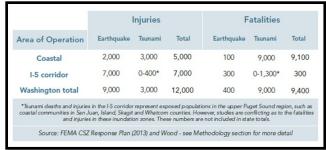


CR22 Exercise Impacts

Population Impacts

Initial CSZ rupture

- Results in 23,000 injuries and 1,100 fatalities.
- Most earthquake-related casualties are in the Seattle and Portland metropolitan areas.
- Aftershocks, fires, landslides, liquefaction, HAZMAT releases, and contaminated water supplies could cause more casualties.
- Tsunamis can cause an additional 4,500 injuries and 13,500 fatalities.



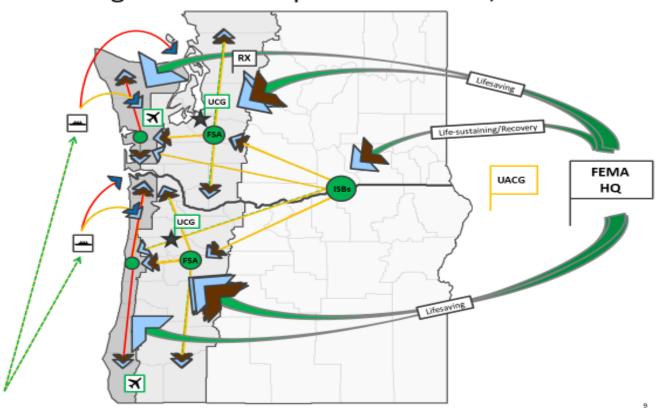
Estimated Injuries and Fatalities in Washington

	1	njuries		Fatalities			
Area of Operation	Earthquake	Tsunami	Total	Earthquake	Tsunami	Total	
Coastal	5,000	1,500	5,500	300	4,500	4,800	
I-5 corridor	9,000	0	9,000	400	0	400	
Oregon total	14,000	1,500	15,500	700	4,500	5,200	

Estimated Injuries and Fatalities in Oregon

CR22 Exercise Regional Response

FEMA Region X CSZ Response Phase 2a/2b





CR22 Exercise Regional Stabilization

Regional Exercise Requirements

- Inclusion of Community Lifelines structure and planning.
- An underlying focus on evacuation, logistics, and mass care.
- Incorporation of FEMA Integration Teams (FIT).
- Incorporation of FEMA Incident Management Assistance Team (IMAT) and DHS Mobile Emergency Response Support (MERS).

Community Lifelines Defined

- Characterize the incident and identify the root causes of priority issue areas
- Distinguish the highest priorities and most complex issues from other incident information















CR22 Scenario

- Module 2 (Recovery)
 - Module 2 (Recovery) is scheduled as a separate component from CR22 Module 1 and will be held in November 2022.
 - Cascadia Subduction Zone (CSZ) Earthquake Exercise:
 which will focus on critical recovery components to a
 catastrophic earthquake in the Pacific Northwest.

CR16 AAR – 2018 Survey – CR22 Crosswalk

- How we achieve even better outcomes is based on:
 - Aligning past lessons learned,
 - Embedding SPR, TEP data and planning assumptions,
 - Understanding and supporting local jurisdiction survey results, and
 - Linking objectives to core capabilities



Christ Church, New Zealand, 2011



Tsunami, Japan, 2011



CR16 AAR - 2018 Survey - CR22 Crosswalk

Life Saving & Sustaining Core-Capabilities

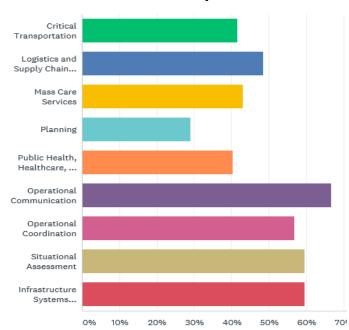
Critical Transportation

CR 16 AAR Result

- MAC Group Guidance
- Expectation Management

CR22 Objective

 Provide transportation for response priority objectives, including evacuation and delivery of essential services.





CR16 AAR – 2018 Survey – CR22 Crosswalk

Life Saving & Sustaining Core-Capabilities

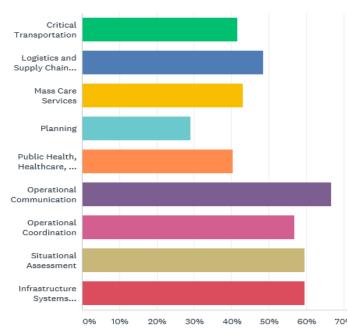
Mass Care Services

CR 16 AAR Result

- Mass Care Framework/coordination
- Interagency Planning

CR22 Objective

 Provide life-sustaining and human services to the affected population, evacuation support, reunification and emergency supplies.





CR16 AAR – 2018 Survey – CR22 Crosswalk

Life Saving & Sustaining Core-Capabilities

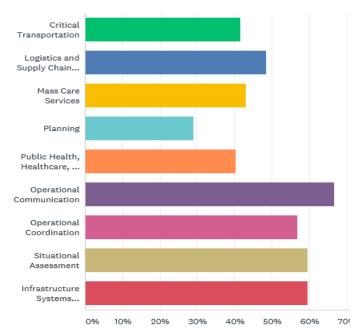
Public Health, Healthcare & Emergency Medical Services (EMS)

CR 16 AAR Result

- Crisis Standards of Care
- Patient Movement

CR22 Objective

 Provide life-saving medical treatment via EMS and avoid disease with targeted support, products and services.





CR16 AAR – 2018 Survey – CR22 Crosswalk

Life Saving & Sustaining Core-Capabilities

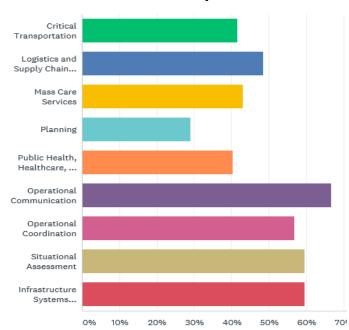
Fatality Management Services

CR 16 AAR Result

- Disaster Fatality Management
 - (previously within Public Health)

CR22 Objective

 Provide fatality management services, mortuary processes (temp / permanent), share reunification information, and bereavement counseling.



CR16 AAR – 2018 Survey – CR22 Crosswalk

Life Saving & Sustaining Core-Capabilities

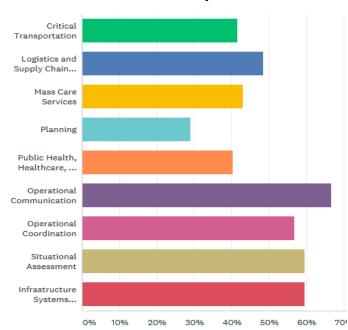
Infrastructure Systems

CR 16 AAR Result

Understanding community needs.

CR22 Objective

 Stabilize critical infrastructure functions, minimize health and safety threats, and restore community systems / services.





CR16 AAR - 2018 Survey - CR22 Crosswalk

Supporting Core-Capabilities

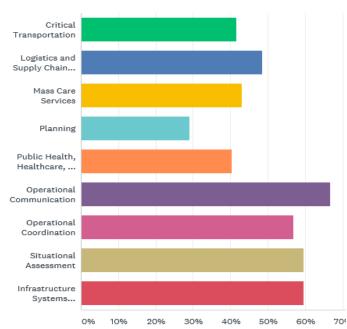
Logistics & Supply Chain Management

CR 16 AAR Result

• Deploying resources: pushing resources

CR22 Objective

 Deliver essential commodities, equipment and lifeline services in support of impacted communities and survivors and is necessary to meet incident stabilization objectives for each of the five primary capabilities.





CR16 AAR - 2018 Survey - CR22 Crosswalk

Supporting Core-Capabilities

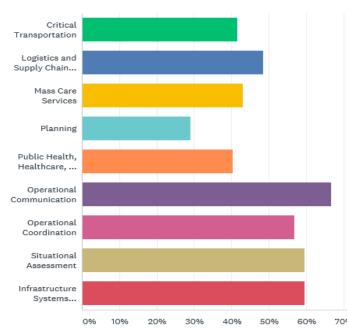
Operational Communication

CR 16 AAR Result

- Degraded communications
- Tele-communicator Emergency Response Taskforce (TERT)

CR22 Objective

 Ensure timely communications in support of the five primary and three other support capabilities.





CR16 AAR – 2018 Survey – CR22 Crosswalk

Supporting Core-Capabilities

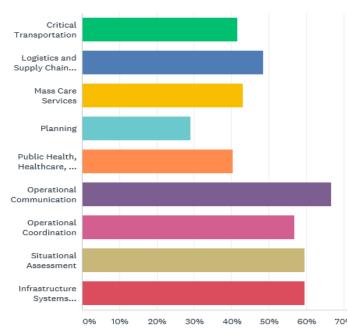
Operational Coordination

CR 16 AAR Result

- Unified Command
- State EOC JOC Collaboration
- Energy Sector resolutions

CR22 Objective

 Establish and maintain a unified operational structure integrating all critical stakeholders throughout the five primary core capabilities.





CR16 AAR - 2018 Survey - CR22 Crosswalk

Supporting Core-Capabilities

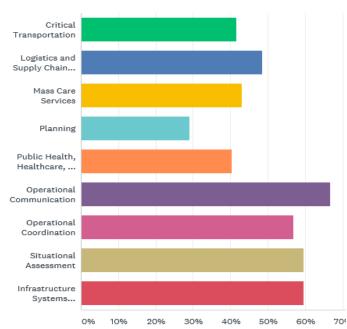
Situational Assessment

CR 16 AAR Result

- State-Level Situational Assessment
- Scientific/Engineering Collaboration

CR22 Objective

 Collect, analyze and disseminate decision-relevant information necessary to meet incident stabilization goals for the five primary capabilities.



FEMA RX CR16 Strategic Findings

Strategic Finding 1: Regional partners leveraged pre-existing relationships to inform decision-making and facilitate information sharing.

• Example Observation: The long history of regional coordination between State, Local, Tribal, non-governmental and Federal jurisdictions let to tangible successes during Cascadia Rising 2016, several new working relationships were established in months prior to the exercise due to preparedness activities

Strategic Finding 2: The emergency management community lacked the capacity to respond to the unique complexities for a catastrophic disaster of this magnitude.

 Example Observation: Unfamiliarity with the priorities, needs, and expectations outlined in catastrophic plans, many jurisdictions lack the adequate staffing and resources to support an Emergency Operations Center

Strategic Finding 3: Catastrophic plans were inadequate for this scenario.

• Example Observation: Many jurisdictions did not have a plan, those that did were not synchronized with partner agencies, many of the plans did not have adequate detail for functions such as evacuation, reunification, mass care, logistics, fatality management and emergency fuel management

Strategic Finding 4: Adherence to current response processes and procedures led to a lack of urgency for the catastrophic nature of this scenario, resulting in delayed response operations.

• Example Observation: Breakdowns in resource ordering process, several jurisdictions were overly rigid in their adherence to resource ordering and tracking processes and technology, which prohibited flexibility

Regional CR22 Core Capabilities

Operational Coordination

- Continuity of Government (COG) / COOP.
- Unified Coordination Group (UCG) / Geographic Branches / Emergency Operations Centers (EOC) / Emergency Coordination Centers (ECC) coordination.
- Logistics and Resource Management.

Infrastructure Systems

- Critical Transportation (Transportation Feasibility / Transportation Corridors).
- Energy Assessment and Restoration.

Mass-Care

- Evacuation.
- Shelter & Feeding.
- Housing (short- and long-term).



WA State 2022 Core Capability Summary

Critical Transportation

Objective:

 Provide
 transportation
 for response
 priority
 objectives,
 including
 evacuation and
 delivery of
 essential
 services.

Mass Care Services

Objective:

 Provide lifesustaining and human services to the affected population, evacuation support, reunification and emergency supplies.

Public Health, Healthcare & EMS

Objective:

 Provide lifesaving medical treatment via
 EMS and avoid disease with targeted support, products and services.

Fatality Management

• Objective:
Provide fatality
management
services,
mortuary
processes (temp
/ permanent),
share
reunification
information, and
bereavement
counseling.

Infrastructure Systems

Objective:
Stabilize critical infrastructure functions, minimize health and safety threats, and restore community systems / services.

Supporting Core Capabilities:

 Operational Coordination, Operational Communication, Situational Assessment, and Logistics and Supply Chain Management



EMERGENCY MANAGEMENT DIVISION

"A disaster-ready and resilient Washington State"

FEMA RX NLE Designation Key Themes

Proposed NLE 2022 Key Themes

OPERATIONAL COORDINATION

Effectiveness of unified coordination group, geographic branches, and emergency operations centers; continuity of government and operations regionally; logistics and resource management; and coordination of significant stakeholders





HOUSING

Whole community efforts to provide disaster survivors with streamlined, coordinated, and inclusive life-sustaining services—such as feeding, reunification, and distribution of emergency supplies—from congregate sheltering through long-term housing.

INFRASTRUCTURE SYSTEMS

Critical transportation (transportation prioritization, assessments, and restoration) and energy assessment and restoration





ECONOMIC RECOVERY

The ability to implement recovery plans, strategies, and programs that are federally supported, state managed, and locally executed to achieve long-term recovery objectives, including economic resilience among community businesses, households, and individuals.

MASS CARE

Focus on evacuation, sheltering, feeding, and medical care in the response phase of the incident.





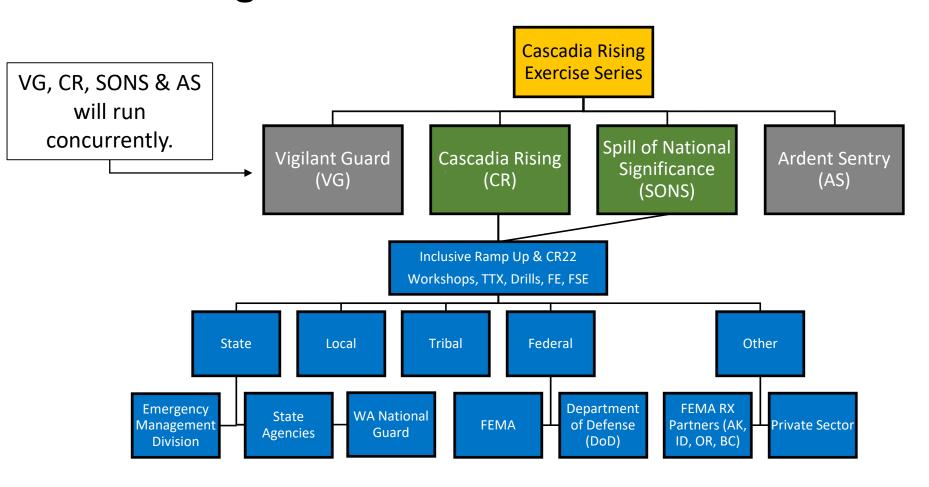
INTEGRATION OF OPERATIONS

Integration across federal departments and agencies, as well as with leaders from state, local, tribal, and territorial governments and nongovernmental organizations and the private sector.





State Organization

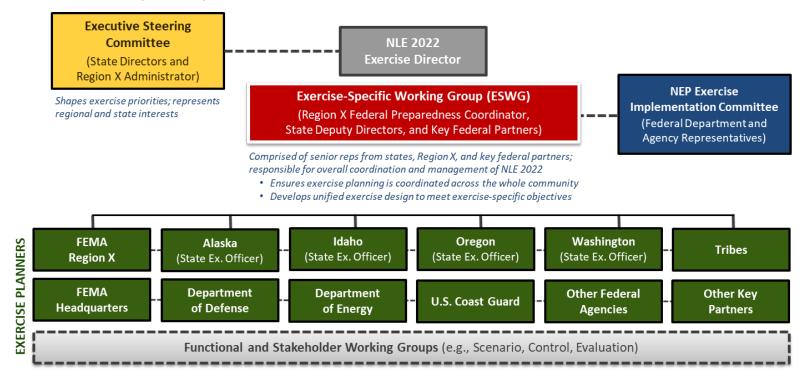




Regional Organization

2022 Proposal: Balance the exercise priorities of local, state, regional, and federal partners to reflect the realism of the whole-of-nation response to and recovery from a truly catastrophic incident.

- FEMA Region X and participating states are equal partners with federal departments and agencies.
- FEMA National Exercise Division commits significant resources to support lead-up events, help coordinate across the whole community, develop a common exercise environment, and ensure successful execution.



EMERGENCY MANAGEMENT DIVISION

"A disaster-ready and resilient Washington State"

Federal and State Supporting Participants



State, Local, Tribal and Territories

- Idaho (ID), Oregon (OR), Washington (WA) state EOC/ECCs with all state Emergency Support Function (ESF) agencies represented.
- Tribal and Local Emergency Operations Centers in ID, OR and WA
- Urban Area Security Initiatives
- ID, OR, and WA National Guards.
- Alaska (AK) will participate by providing players, controllers, and evaluators to the three states.
- Emergency Management Assistance Compact (EMAC).

Federal

- FEMA Region X Regional Response Coordination Center (RRCC) with all Federal ESF and Interagency partners represented.
- FEMA HQ National Response Coordination Center (NRCC) with all Federal ESF and Interagency partners represented.
- FEMA will deploy 5 Incident Management Assistance Teams (IMATs) (ID, OR, WA, Portland, and Seattle).
- Unified Coordination Groups established in each state.
- DHS Bothell Mobile Emergency Response Support (MERS) units to rollout and test capabilities with state and locals.

Department of Defense

• U.S. NORTHCOM-linked exercises and other military and U.S. Coast Guard commands.

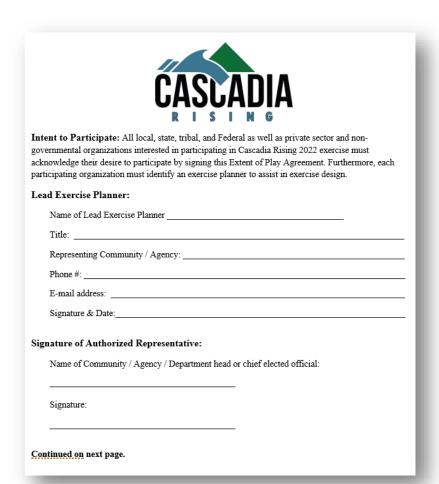
Private Sector

Nongovernmental Organizations

International

Public Safety Canada

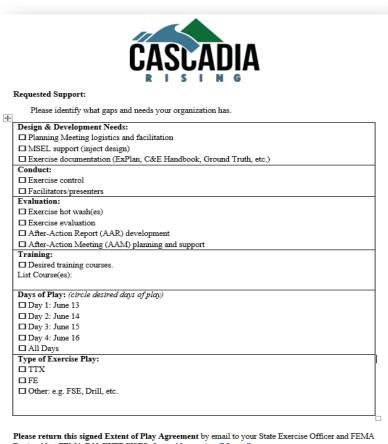
Extent of Play Agreement



Considerations

- Tailor agencies' participation
 - Integrate needs and goals
- Participate during some, all or none,
 - It's your call
- We are here to support you as Partners in Preparedness

Extent of Play Support Request Options



Considerations

- What assistance does your jurisdiction need?
- How can we help you achieve your HSEEP goals?
- Do you have grant requirements to fill?
- Ramp-up activities and events will build and demonstrate capabilities.



EMERGENCY MANAGEMENT DIVISION

"A disaster-ready and resilient Washington State"

Extent of Play Agreement



Cascadia Rising 2022 Extent-of-Play Agreement (XPA)

Purpose: This Extent of Play Agreement (XPA) identifies the conditions that will be used to design, conduct, control, and evaluate Cascadia Rising 2022, as agreed to by the signatories and the Exercise Steering Committee.

Executive Summary: Cascadia Rising 2022 is a Functional Exercise (FE) intended to test local, state, tribal, and Federal government as well as select private sector and non-governmental organizations' ability to jointly respond to a Cascadia Subduction Zone 9.0 magnitude earthquake and tsunami with associated aftershocks along the West Coast of the United States.

Baseline Objectives / Core Capabilities:

- Operational Coordination
 - Continuity of Government (COG) / Continuity of Operations (COOP).
 - Unified Coordination Group (UCG) / Geographic Branches / Emergency
 Operation Centers (EOC) / Emergency Coordination Centers (ECC) coordination.
 Logistics and Resource Management.
- Infrastructure Systems
 - Critical Transportation (Transportation Feasibility / Transportation Corridors).
 - Energy Assessment and Restoration.
- Mass-Care
 - Evacuation.
 - Shelter & Feeding.
 - Housing (short- and long-term).
- States have included additional objectives, individually.

Exercise Play Parameters: Cascadia Rising 2022 is a four-day FE scheduled for June 13-16, 2022. Specifically, the FE is designed to examine city, county, state, tribal, Federal, non-governmental organization (NGOs), and private sector EOC-to-EOC operations and the ability for EOCs to coordinate all response core capability functions under the National Preparedness Goal response mission areas with an emphasis on the Objectives mentioned above. In addition to participation in the FE, participants will organize and conduct several ramp-up activities to support the Objectives (e.g. trainings, seminars, workshops, tabletop exercises, etc.).

Extent of Play Agreement (XPA)

Cascadia Rising 2022

Parameters of Play - Emergency Operation Centers (EOCs)

Under this XPA, cities, counties, tribes, state and Federal agencies, along with private sector entities and NGOs that intend to participate in Cascadia Rising 2022 will identify their level and type of play:

- Conduct EOC operations at the highest EOC staffing level (i.e., 8-hours of play per day). The number of days of play will be identified by each entity. Of course, play for the full four days of the FE is highly encouraged.
- . Jurisdictions must identify what type of play they will conduct (TTX, FE, FSE).

Parameters of Play - Supporting agencies

Under this XPA, agencies, departments and other components supporting EOCs agree to provide appropriate staff to serve in the respective EOC per plans and procedures and the direction of the EOC Director or Manager.

Exercise Design Parameters: It is understood and agreed that each participating community and/or department/agency participating in Cascadia Rising 2022 will designate a Lead Exercise Planner that will perform the following duties:

- Attend all Cascadia Rising exercise planning meetings pertinent to the represented community or agency.
- Adhere to the standards and concepts of the Homeland Security Exercise and Evaluation Program (HSEEP) in all phases of the exercise design process.
- Contribute organization information into the overall Cascadia Rising Exercise Plan,
 Exercise Evaluation Guides, Scenario/Ground Truth document and other exercise design documents.
- Develop exercise injects for your respective community or agency and input these
 injects into the exercise Master Scenario Events List (MSEL) template.
- Provide a sufficient number of controllers and evaluators for the EOC during exercise play.
- Develop an organization-specific EOC exercise After Action Report (AAR), and provide input into the whole community AAR.



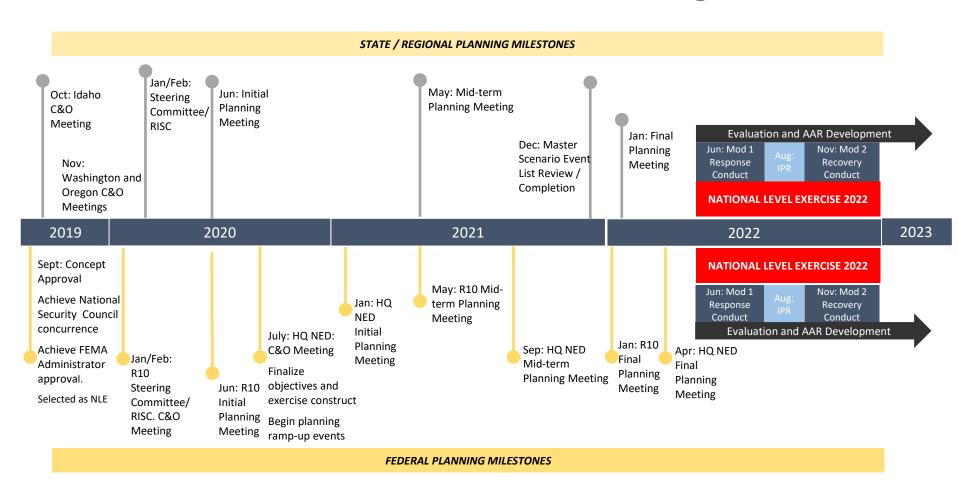
Please submit your jurisdiction's CR22 Extent of Play Agreements to EMD.AandE@mil.wa.gov no later than May 31^{st,} 2020. Thank you.

Extent of Play Agreement Options

Exercise Considerations

- Workshops, Table-Top Exercises (TTX), Functional Exercises (FE), Full Scale Exercises (FSE)
- Core Capability / Objective based ramp up activities
- Requirements
 - Completed Plan,
 - Select Core Capabilities / Objectives,
 - Play in the timeline selected / provided, and
 - Organization/Agency option to play one day or all days.

State and Federal Milestones Alignment



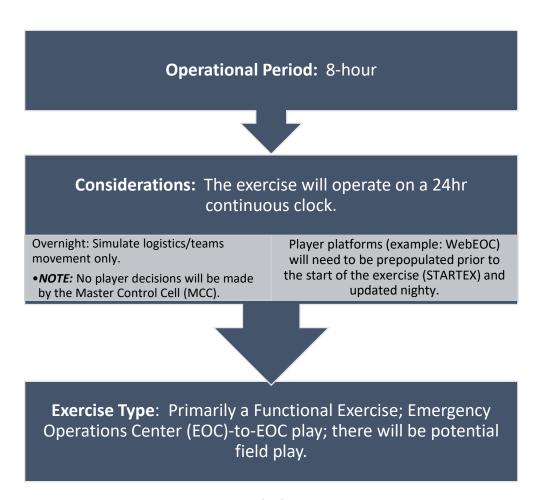
CR22 Ramp Up Exercise and Outreach

Q3-4, '20 Workshops Q4- '20 thru Q1-2, '21 TTX's Q2-4 - '21 Drills/FE

		2020	2021		2022					
Quarter 1	CGS / Tsunami Ex.		Tsunami Ex.			CR22 &Catastrophic Planning Outreach				
	WA CR22 IPM		CR22 & Catastrophic Planning Outreach							
	CR22 & Ca	tastrophic Planning Outreach		CGS / DOE	Exercise Desig	gn	CGS / DOE	Exercise Design		
Quarter 2	Volcano Ex.		Volcano Ex.			WA CR22 FPM	TEPW			
	CR22 / TEPW & Planning Outreach		CR22 / TEPW & Planning Outreach			Cascadia Rising / Spill of National				
	Wildlan	d Fire / GridEx / Navy FSE		Vildland Fire minar / GridEx	CR22 MSEL		Significance 2022			
Quarter 3	CR22 / THIRA/SPR & Planning Outreach		CR22 / SPR & Planning Outreach			CR22 Joint After-Action Review				
	Exercise Design Planning		WA CR22 MPM							
Quarter 4	CR22 & Catastrophic Planning Outreach		CR22 & Catastrophic Planning Outreach			WA CR22 Recovery TTX				
	Exercise Design Planning		WA CR22 MSEL Deconfliction							
	Exercise			Exercise Meeting		Planning				



CR22 / SONS Exercise Module 1



Module 1

Cascadia Rising June 13-16, 2022

Exercise & Training Resource Links

WA EMD Training Information

- 2020-2022 Training & Exercise Plan

Core Capability Development Sheets

Emergency Management Institute

- Exercise Courses

- Mass Care Services

- Infrastructure Systems

- Operational Coordination

Master Exercise Practitioner Program

National Exercise Program (NEP)

HSEEP Prep Tool Kit

National Integration Center (NIC)

https://mil.wa.gov/training-and-exercise

https://mil.wa.gov/asset/5dc19a0156fab

https://www.fema.gov/core-capability-development-sheets

https://training.fema.gov/emi.aspx

IS-120, IS-130, IS-139, IS-235, IS-241, IS-522, IS-0559, L0146

AWR-232, G-108, G-205, G-386, L0209, E0210, L0289, L0418

AWR-213, AWR-318, E0312, E0317, MGT-345, MG-414, MG-452

ICS 300, ICS 400, ICS 449, L0143, L0191, L0179, L0950, L2300,

https://training.fema.gov/mepp/

https://www.fema.gov/national-exercise-program

https://preptoolkit.fema.gov/

https://www.fema.gov/fema-technical-assistance-program



Exercise & Training MEPP

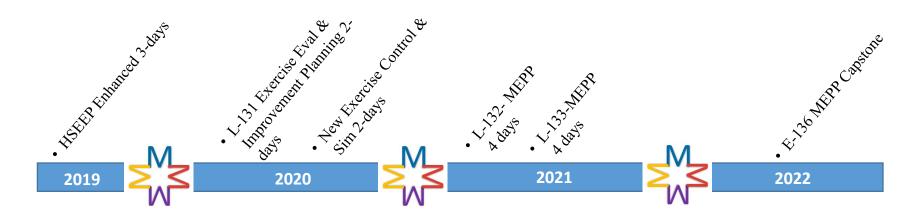
The Master Exercise Practitioner Program is a series of two classroom courses focusing on advanced program management, exercise design and evaluation practices in each phase of the Homeland Security Exercise and Evaluation Program (HSEEP).

FEMA Region 10 will host a delivery of MEPP, in Lynnwood, WA, tentatively scheduled to occur in Fiscal Year 2021, concluding with the capstone in Fiscal Year 2022. Forty (40) individuals throughout the region will be selected to participate.

- L132: Foundations, Program Management, Design and Development
- L133: Conduct, Exercise Evaluation and Improvement Planning
- K0136: Master Exercise Practitioner Capstone



Exercise & Training HSEEP Ramp-Up



HSEEP Enhanced: Min 1 per state -State and NED instructors

- L-131: reduced to 2 days; 1 delivery per state
- Simulation & Control: new course to be piloted FY2020; 1 delivery per state
- MEP: 1 offering in Region; invitational travel for 40 SLTT students.

All Cascadia Rising Exercise Planning Teams Members: IS-120c & IS-139a

· Eval Staff and Evaluators: IS-130a

Exercise & Training HSEEP + PrepToolKit

L0146: Homeland Security Exercise and Evaluation Program (HSEEP) + PrepToolkit Introduction

- AK: September 24-26, 2019
- ID: December 9-11, 2019
- OR: February 4-6, 2020
- WA: October 23-25, 2019

L0050: Exercise Control and Simulation

- AK: September 21-24, 2020
- ID: May 12-15, 2020
- OR: April 21-24, 2020
- WA: March 17-20, 2020

L0131: Exercise Evaluation and Improvement Planning

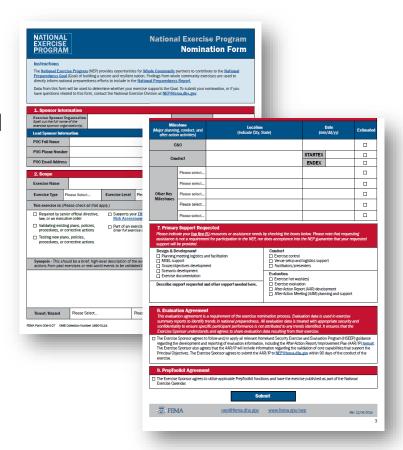
- AK: September 21-22, 2020
- ID: May 12-13, 2020
- OR: April 21-22, 2020
- WA: April 14-15, 2020



National Exercise Program (NEP)

The Basics of the National Exercise Program:

- Who can participate in the National Exercise Program?
- Why would my jurisdiction want to participate?
- Services provided in the NEP
- How to apply for NEP support



CR22 Exercise Design Teams

- Washington State
 - Robert Sabarese, State Exercise Officer
 - robert.sabarese@mil.wa.gov
 - Wally Braden, State Exercise Program Manager
 - wally.braden@mil.wal.gov
- FEMA Region X:
 - Stephen Simerly, Region X Exercise Officer
 - stephen.simerly@fema.dhs.gov

Q&A and Feedback

- To provide feedback, recommendations, comments, or if there are questions regarding any aspect of Cascadia Rising (CR) or the Spill of National Significance (SONS) please write us at:
- Washington State
 - EMD.AandE@mil.wa.gov
- FEMA Region X:
 - FEMA-R10-Exercises@fema.dhs.gov



Closing Remarks



Building a collaborative vision