



Post-Disaster Re-Entry Framework

Washington Military Department
Emergency Management Division

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Coordinating Agency

Washington Military Department, Emergency Management Division

Primary or Joint Primary Agencies

Washington State Patrol, Washington Department of Fish and Wildlife, and law enforcement and emergency management agencies of affected local governments

Support Agencies

Washington State Department of Transportation, and public works, public transportation, and public health agencies of affected local governments.

Purpose

The Re-Entry Framework is an appendix to the Washington State CEMP, ESF 5 (Emergency Management) Annex. It is designed to provide uniform guidance for local jurisdictions addressing access into the impacted area(s) following a disaster. The Framework identifies roles and responsibilities intended to help support safe and orderly re-entry in a coordinated manner among all impacted jurisdictions. Authority for establishing and implementing re-entry operations under the Framework resides at the local level: beginning with cities and towns and up to the county level. This document provides guidance for statewide coordination to support re-entry operations when a disaster impacts multiple local government jurisdictions that may each initiate separate re-entry operations. Each jurisdiction maintains total control over its support resources, such as law enforcement and fire-rescue departments. The decision to allow re-entry resides with the incident commander with local jurisdiction. This framework does not apply to procedures put in place by the Governor pursuant to the exercise of Gubernatorial emergency powers during a proclaimed State of Emergency under [RCW 43.06.220](#).

Scope

The provisions of this plan are statewide and apply to all hazards. The plan clarifies the roles and responsibilities of agencies involved in the re-entry process.

Authorities

Chapter 38.52 RCW Emergency Management

Chapter 38.56 RCW Intrastate Mutual Aid System

Chapter 43.06.210 RCW Proclamations – Generally – State of Emergency

Chapter 43.06.220 RCW State of Emergency – Powers of Governor Pursuant to Proclamation

Chapter 118-04 WAC Emergency Worker Program

Chapter 296 WAC Department of Labor and Industries

Chapter 446 WAC State Patrol

Chapter 480 WAC Utilities and Trade Commission

PL 109 – 295 Post-Katrina Emergency Management Reform Act of 2006

National Preparedness Goal and Frameworks

Occupational Safety and Health Administration Regulations

Americans with Disabilities Act of 1990

Assumptions

1. Access to areas impacted by a disaster may be controlled by local officials for purposes of public health, safety, welfare and security.
2. Information related to access control and subsequent re-entry is provided to the news media and the public through the designated Public Information Officer (PIO) for the jurisdiction and/or Joint Information Center (JIC) for the incident, respectively.
3. Safety procedures will be enforced at all times during re-entry operations.
4. Provisions may need to be made to assist some residents with access to the affected areas.
5. When appropriate and requested, state and federal resources and personnel could support local jurisdictions with controlled access and re-entry.
6. Re-entry operations will occur at designated routes and checkpoints pre-determined during evacuation and closures, as designated by the Incident Commander.
7. First Responder and Damage Assessment Teams will provide information immediately following the disaster to identify and prioritize damage levels.
8. Local jurisdictions will have primary control over re-entry for their jurisdictional areas.
9. State Emergency Operations Center (SEOC) provides coordination support to re-entry operations conducted by or on behalf of local jurisdictions.
10. Private sector will follow the guidelines identified in this Appendix.

Concept of Operations

General

County and City EOCs/ECCs will activate their Re-Entry Plans when it is safe for law enforcement officers and governmental agencies to begin the activities for re-entry. These activities include, but are not limited to, restoring essential services and infrastructure. Timelines for these activities are dependent on the scope and nature of the incident.

Priority for re-entry divides into three levels as detailed below: Closed, Restricted and Limited. These levels correspond to assessment of the currently known situation at the incident, to

include consideration of health and safety issues, response activities, critical restoration and recovery missions, and security.

Closed (Red)

This level allows for the re-entry of agencies and groups with key roles in responding to and restoring normal operations after a disaster, and may include the following:

- Search and Rescue Personnel
- Infrastructure and Utilities Repair Personnel
- Government Damage Assessment Teams: may include FEMA, State and local officials.
- Other personnel at the discretion of the local Incident Commander

Restricted (Yellow)

This level allows for the re-entry of other critical groups, including residents, governmental support function personnel, and private sector organizations. Entry is based on the determination of local officials, which should include consideration of the following factors:

- Access: Whether major roads in the area are intact and passable based on information provided by local public works and transportation officials and/or the Washington State Department of Transportation.
- Public Health: The extent to which health related threats have been minimized based on information provided by local health officials and the Washington Department of Health.
- Rescue: Whether major wilderness and structural (urban) search and rescue operations have concluded, and ongoing life safety rescues have stabilized.
- Public Safety: The extent to which other threats to public safety have been minimized.

Critical Groups to consider for inclusion in the Restricted stage of re-entry:

- Emergency workers and organized volunteers: As determined will be needed to provide food, water and other critical supplies for people in impacted areas who did not evacuate.
- Healthcare personnel: Employees of hospitals, nursing homes, assisted living facilities, and dialysis centers as determined appropriate.
- Private sector organizations (business): Properly qualified and trained response and/or repair personnel for private sector organizations registered through EMD's "Business Re-Entry (BRE) Registration" program who are determined appropriate by local officials based on consideration of one or more of following factors:
 1. Their organization is qualified under one of the [16 Critical Infrastructure Sectors](#) as defined by the Department of Homeland Security.
 2. Their organization is an insurance provider with policies impacted by the incident or disaster.

3. Their organization has a justifiable need to access infrastructure to preserve critical business functions.

Limited (Green)

This level allows for re-entry of those needing to gain access to retrieve vital records or perform essential recovery support functions. At this stage, certain streets or locations within the impacted area may still be unsafe and “closed” to traffic. There may also be additional law enforcement patrols or other activities to protect life and property. Groups to consider for inclusion at this stage of re-entry may include:

- Building contractors and repair service providers
- Friends, family, extended family, etc.
- Other private sector businesses and organizations
- Government personnel restoring normal governmental operations

Identification

Identification procedures are intended to provide uniform guidance to law enforcement personnel who are directing access. Suggested identification documents for consideration are listed below. Counties, cities and towns may adopt and enforce their own identification procedures.

Emergency Responders, Government Officials, Critical Infrastructure / Utilities Repairs

- Official badging from federal, state, or local government
- Business Re-Entry (BRE) Registration Card and company ID
- WA Emergency Worker Registration Card
- Other forms of identification at the discretion of law enforcement

Residents

U.S. state/territory driver’s license or Washington State identification card and/or one of the following with a photo identification:

- Utility bill
- Mortgage deed
- Property tax document
- Vehicle registration
- Voter registration
- Other forms of identification at the discretion of law enforcement (recognizing that if residents evacuated quickly, they may have few or no documents with them)

Business owners

- U.S. state/territory driver’s license or Washington State identification card

- Document(s) showing ownership of business or rental of property
- Business Re-Entry (BRE) Registration Card
- Other forms of identification at the discretion of law enforcement

Employees of businesses

U.S. state/territory driver's license or Washington State identification card and one of the following:

- Business photo identification
- Recent business pay stub
- Recent letter authorizing re-entry from business owner on business letterhead
- Other forms of identification at the discretion of law enforcement
- Business Re-Entry (BRE) Registration Card

Responsibilities

Local jurisdictions are responsible for re-entry planning in their respective county and city/town limits. If activated, the SEOC will coordinate re-entry plans between local jurisdictions with full ESF activation. Local jurisdictions are responsible for determining and enforcing applicable re-entry restrictions.

Joint Primary Agencies

Affected Jurisdiction Law Enforcement

Washington State Patrol

Department of Fish and Wildlife

Affected Jurisdiction Emergency Management

Support Agencies

Affected Jurisdictions Public Works

Washington State Department of Transportation

Public Transportation

Attachments

[Business Re-Entry \(BRE\) Registration Program](#)