Puget Sound Regional Catastrophic Disaster Coordination Plan and Annexes









Strategic Sustainment Plan

December 2013

Table of Contents

Part I. Purpose	of this Plan, Vision and Mission
Part II. Guiding	Principles4
	t and Assessment: Current Regional Capabilities to Plan, Prepare for, and Respond to a cident
Part IV: Prioriti	es for Action: 2014-20188
Part V: RCPT I	Recommendations to FEMA, State and Local Governments
	Tables and Figures
Table 1. Appro	ved Annexes to the Puget Sound Regional Catastrophic Disaster Coordination Plan3
Figure 1 - Coun	ties in Puget Sound Regional Catastrophic Planning (RCP) Region4
-	nal RCPGP Regions' Assessment: Top 10 Reasons for Successful Regional Catastrophic6
Figure 3: RCPT	-Identified Challenges for Sustained Regional Catastrophic Planning7
Table 2: Poten	tial Future Scenarios for Regional Catastrophic Planning
Table 3. Action	Plan for 2014-20189
Table 4: Plan a	nd Annex Sustainment Lead Agencies*10
Table 5: Minim	um Sustainment Activity Commitments of Volunteer Lead Agencies11
Table 6: Recom	mendations to FEMA
Table 7: Recom	mendations to the State and Local Governments in the Puget Sound Region12
	Attachments
Λttachmont Λ·	List of RCPT Agencies, Members as of September, 2013.
Attachment B:	Puget Sound RCPGP Background
Attachment C:	Action Plan 2014-2018: Staff Leads and Milestones.
Attachment D:	Proposed Amendments to RCPT Charter to guide activity and decision making under the Strategic Sustainment Plan following conclusion of the RCPGP grant administration period.

Part I. Purpose of this Plan, Vision and Mission

This Strategic Sustainment Plan sets forth a consensus-based road map for the Puget Sound Regional Catastrophic Planning Team ("RCPT") ¹ to sustain and enhance the catastrophic disaster planning work completed over the last five years. The RCPT adopts the following purpose, mission and vision statements to guide the Strategic Sustainment Plan.

A. Purpose

The purpose of this Strategic Sustainment Plan is to confirm:

- How the RCPT proposes to sustain the Puget Sound Regional Catastrophic Disaster Coordination Plan and Annexes² over the next five years (through 2018);
- Means by which the RCPT members agree to continue to coordinate their sustainment efforts; and
- Strategic priorities for future funding, planning and action.

Table 1. Approved Annexes to the Puget Sound Regional Catastrophic Disaster Coordination Plan

Annexes to the Puget Sound Regional Catastrophic Disaster Coordination Plan, September 2013
Citizen Preparedness Campaign
Long Term Care Mutual Aid Plans (King and Pierce Counties, respectively)
Pre-Hospital Emergency Triage and Treatment Annex
Regional Evacuation and Sheltering Annex
Regional Resource Management and Logistics Toolkit
Structural Collapse Rescue Annex
Transportation Recovery Annex
Victim Identification and Family Assistance Center Annex
Volunteer and Donations Management Toolkit

¹ See Attachment A for list of RCPT member agencies/individuals as of September 2013

² Puget Sound Regional Catastrophic Disaster Coordination Plan dated March 2013. Referred to in this document as the "Plan" or "Regional Coordination Plan." Table 1 includes a list of RPCT approved Annexes to the Plan as of May 2013. Background information on the Plan and the FEMA funded Planning Process is provided at Attachment B.

B. Vision

Through implementation of this Strategic Sustainment Plan, the RCPT envisions Puget Sound Region³ stakeholders working collaboratively to prepare for, respond to and recover from a catastrophic incident.

- We will sustain, refine and continue to develop catastrophic plans and tools that will support regional coordination before, during and after catastrophic incidents.
- Catastrophic planning will be part of every emergency management program, based on the concepts in the Regional Coordination Plan and Annexes.
- These efforts will be coordinated through a regional committee composed of stakeholders who represent the whole community from across the Puget Sound Region.



Figure 1 - Counties in Puget Sound Regional Catastrophic Planning (RCP) Region

C. Mission

Through collaborative engagement and planning, Puget Sound Region stakeholders will enable the Puget Sound Region to prepare for, respond to, and recover from, catastrophic incidents.

Part II. Guiding Principles

The RCPT adopts the following principles to guide our work to accomplish the Mission, Vision and Purpose of this Strategic Sustainment Plan:

- A. Recognize that catastrophic events are beyond our individual capacities to address.
- B. Be collaborative: We will work to build local, regional and national relationships in support of catastrophic planning, by engaging multiple disciplines, and seeking broad participation across governmental, nongovernmental organization and private sectors.
- C. Be transparent in our work.
- D. Trust our partners.
- E. Be open to talking about the risks and issues we face and seek creative, collaborative solutions.
- F. Support strong and continuous communication and partnership with the Washington State Emergency Management Division (EMD) and Federal Emergency Management Agency (FEMA).
- G. Acknowledge that local agencies have a choice whether to participate in our efforts.
- H. Support local determination of planning priorities.
- I. Continue to bring dedicated, knowledgeable staff leadership to the table.

³ A map of the 8-County planning region is included at Figure 1.

- J. Promote an awareness of local capacities of individual agencies and focus on addressing gaps in those capabilities.
- K. Utilize benchmarks and accountability.

Part III. Context and Assessment: Current Regional Capabilities to Plan, Prepare for, and Respond to a Catastrophic Incident

In 2008, the Puget Sound Region received one of ten national grants under the **Regional Catastrophic Preparedness Grant Program (RCPGP)**. Congress established the program to enhance catastrophic incident preparedness in selected high-risk, high-consequence urban areas, including the central Puget Sound region. The RCPGP is FEMA's first grant program to focus solely on the development of plans and procedures.

The RCPGP's focus on both "regional" and "catastrophic" incidents required a shift in thinking and operations and new levels of collaboration. Originally conceived as a two-year planning grant, the complexity and long-term nature of regional catastrophic planning became apparent to all RCPGP sites and the program was extended through three additional awards (through July 2014).

Within the Puget Sound Region, the 22-member Regional Catastrophic Planning Team (RCPT) composed of representatives from counties, cities and non-governmental organizations oversees the RCPGP grant.⁴ The RCPT membership has evolved somewhat since 2008, but most of the staff leadership remains the same as when the process began in 2008. RCPT's deliberations have particularly benefitted from input from FEMA and state Emergency Management Division (EMD) staff. The RCPT developed its own charter⁵ and meets regularly to discuss and approve planning products. Members address challenging decisions thoughtfully, respecting the diversity of opinion and experience in the group. As a result of this process, members of the RCPT have an improved understanding of their own capacities and those within the region relative to a catastrophic incident.

RCPT efforts have benefitted from coordination with the other nine regions of the country which received RCPGP grants. Building on several national RCPGP workshops and conferences, the ten RCPGP sites have created an important planning community whose members share ideas and lessons learned.

The tangible products of the RCPT efforts are the Regional Coordination Plan and its Annexes. The Plan and its Annexes represent *initial steps toward enhanced coordination within each subject areas*. Project leads have identified a series of recommendations to further develop the concepts and processes identified in each document, subject to available resources.⁶

In the process of developing this Strategic Sustainment Plan, the RCPT discussed the importance of sustaining and building on the work to date, and evaluated the strengths and challenges associated with sustaining regional catastrophic preparedness planning. The RCPT also considered input from the other nine national RCPGP

⁴ See Attachment A for list of RCPT members as of September 2013.

⁵ One of the primary action items in this plan is a recommended update to the RCPT charter to facilitate continued oversight of the Plan and Annexes after the RCPGP grant funds are fully expended. See Attachment D.

⁶ Recommendations are set forth in the "Recommendations Report" dated August 2012.

regions on the issue of plan sustainment. A summary of the RCPT findings, as well as input from the ten national RCPGPG regions, is set forth below.

A. Importance of Regional Catastrophic Planning

Catastrophic planning is fundamentally different from the emergency planning that most jurisdictions and agencies practice. A catastrophic incident involves a scale of impact – and therefore a scale of thinking and inter-agency engagement -- much greater than that incorporated within most local emergency management plans. The Puget

Sound region is at risk of catastrophic incidents, particularly due to seismic vulnerability, but in living memory the region has not experienced a major catastrophic incident. As the economic engine and population center of the state, with critical supply chains extending throughout the Northwest United States, the consequences of failing to effectively plan, prepare for and respond to a catastrophic incident in this region are dire.

Only by engaging together as a region can the jurisdictions within the Puget Sound Region truly accomplish catastrophic planning. And only through sustainment activities can the planning communities and relationships necessary to effective catastrophic incident response remain intact, keeping the planning documents relevant and up to date. One of the primary benefits of the RCPGP, locally and nationally, is a more realistic understanding of the planning, resources and training that required to support to effective regional coordination of response to and recovery from a catastrophic incident.

Top 10 Reasons for Successful Regional Catastrophic Planning

- 1. Strong leadership
- 2. Accountability at all levels
- 3. Region-appropriate governance structures
- 4. Dedicated and committed planning communities
- 5. Regional and catastrophic planning focus
- 6. Public/private partnerships to share information
- 7. Leveraging of other funding resources
- 8. Communication of product values and nationwide sharing of materials
- 9. Adherence to legal statutes and authorities
- 10. Expectations of success

Figure 2: National RCPGP Regions' Assessment: Top 10 Reasons for Successful Regional Catastrophic Planning

B. Strengths of the RCPT and the Puget Sound Region Planning Process

The RCPT and the staff project leads responsible for developing individual Annexes have demonstrated many of the strengths identified by the National RCPGP sites' leadership⁷ as necessary to catastrophic planning success (see Figure 2), including;

- Strong leadership,
- An effective governance structure,
- Dedicated, committed planning communities, and
- Leveraging of other resources

⁷ In January 2013, RCPGP site leads convened a workshop in Houston, Texas facilitated by the Naval Postgraduate School's Ellen Gordon to explore common approaches to sustaining regional catastrophic preparedness planning. This list is a result of that discussion.

With strong leaders understanding what the region stands to gain through the RCPGP process and backing the program, the Puget Sound region created plans and tools to improve resiliency in the event of a catastrophic incident.

During the development of the Plan and Annexes, an experienced team of project leads met routinely to share best practices and discuss planning strategies.

Draft plans were posted on a common "Sharepoint" site and project leads could access information from the other national sites through the use of the Virtual Joint Planning Office (VJPO), a FEMA-supported online community. Final documents have been posted on a central website and templates and toolkits from several plans have been used elsewhere in Washington State.⁸

RCPGP funding clearly provided a significant incentive to plan on a regional basis and to forge new partnerships beyond county lines. While the Puget Sound RCPGP relied primarily on RCPGP funding, project leads also leveraged State Homeland Security Program funds and benefitted from large in-kind matches from private sector sponsors for the award-winning Citizen Preparedness Campaign.

C. Challenges and the Path to Success

Regional catastrophic planning is not just local emergency management planning taken to another level, in the same way that a catastrophic incident is not merely a large version of a routine emergency. Both require a shift in thinking, long time horizons, and extraordinary collaboration. Catastrophic planners must also work from the premise that a catastrophic incident will significantly diminish available capabilities and resources. These characteristics can be significant barriers to launching and sustaining regional catastrophic planning efforts.

During a series of workshops, stakeholder interviews and discussions, the RCPT identified a number of challenges specific to sustaining catastrophic planning efforts in the Puget Sound region. These are summarized in Figure 3.

Effective strategies to meet these challenges are found in the strengths demonstrated by the RCPT and other RCPGP sites:

RCPT-Identified Challenges for Sustained Regional Catastrophic Planning

- Lack of funding to support ongoing maintenance, training, exercise or expansion of planning work
- Time and resource limitations on what existing staff can provide in support of sustainment, training, exercise, coordination (public and private)
- Need for succession planning
- Complacency
- Complexity
- Competing state, regional and local priorities

Figure 3: RCPT-Identified Challenges for Sustained Regional Catastrophic Planning

 Planners recognized the benefit to their local organizations from looking beyond local boundaries and needs and employing a regional approach that did not favor one jurisdiction over another.

⁸ State officials are interested in lessons learned from this regional planning effort and are hoping to similarly expand communication and collaboration beyond the RCPGP footprint. Notably, the Puget Sound's Resource Management and Logistics Toolkit was also put to use in New York following Hurricane Sandy, providing essential details and information to New York State's Logistics Team.

- Agencies and stakeholders worked to overcome competing priorities and developed a common vision of catastrophic preparedness.
- Parallel and redundant planning efforts are consolidated to focus resources and maximize outcomes.
- Most importantly, those who will be responding to and recovering from a catastrophic incident built and continue to maintain strong working relationships.

The payoff is that better regional planning done in advance of a catastrophic incident leads to a better recovery for the disaster-struck region and for the nation.

Part IV: Priorities for Action: 2014-2018

In the planning period (2014-2018), the RCPT expects there to be little or no additional funding for catastrophic planning work, but that the State EMD office will expand its engagement on these issues with local governments ("Scenario C" in Table 2 below). Ideally, RCPT would like to see both expanded EMD engagement and additional funding available to support regional catastrophic plan sustainment, training and exercise activities ("Scenario D").

Table 2: Potential Future Scenarios for Regional Catastrophic Planning

Scenario A Current State Role continues: No additional Funding No change in role of State EMD	Scenario B Additional funding for local/regional efforts No change in role of State EMD
Scenario C State Role expands, but no additional funding for local, regional efforts	Scenario D State role expands and additional funding is available for local, regional efforts

Based on this assessment of the near-term future, the RCPT developed the following Action Plan for 2014-2018 shown below in **Table 3**. ⁹

8

⁹ Staff leads and initial milestones for each item are presented at **Attachment C**.

RCPT Governance and Coordination With State, RCPGP Regions Sustain a forum and process for collaborative catastrophic preparedness and response **A**.1 planning and learning in the region (governance). Continue quarterly meetings of the RCPT, under an Amended RCPT Charter. Adoption of the Amended Charter should occur after the RCPGP grant obligations have ended, probably in June or July 2014. Thereafter, quarterly RCPT meetings will focus on: Sharing information Reporting on Plan and Annex sustainment activities b. Reporting on other action plan items identified in this Strategic Sustainment Plan C. d. Identifying future projects Continuing the planning community e. Continuing regional discussion about catastrophic level incidents and how the region can be better f. prepared to plan for, respond to, and recover from such events. Enhance collaboration, communication and engagement with EMD. A.2 Discussion areas to include: Securing state recognition and support for the Regional Coordination Plan and Annexes, perhaps through state support for concept of a "Central I-5 Corridor Planning" Area," and taking steps to implement this. 2. State hosted centralized communication capability/website to host Plan, Annexes, updates on RCPT activity and other items **A.3** Continue to coordinate with other RCPGP planning communities nationally. Sustainment of RCPT Coordination Plan and Annexes В **B.1** A volunteer lead agency will sustain the Regional Coordination Plan and each Annex, as identified in Table 4. Each Volunteer Lead Agency commits to undertake a specific minimum set of activities for this purpose, set forth in Table 5. **Tracking Opportunities to Promote Sustainment** B.2 1. Track county, regional and state exercises and forums that can be used to train/exercise the Regional Coordination Plan/Annexes. 2. Keep a running list of priorities for future action items for periodic review by RCPT. **B.3** Work to ensure the upcoming Cascadia Subduction Zone Exercise¹⁰ includes opportunities to exercise the Plan and all applicable Annexes—and then exercise. **B.4** Promote local agency action to adopt Plan/Annexes by reference in local Comprehensive **Emergency Management Plans CEMPs.**

¹⁰ Preliminary schedule is for this exercise to occur between May and July 2014, with a follow up in 2015.

B.5	Engage in succession planning to ensure successor staff are knowledgeable about the Regional
	Coordination Plan and its Annexes.
C.	Additional Resource and Other Funding Opportunities
C.1	Track federal and state funding opportunities
C.2	Outreach to private sector and NGOs (resources & participation in planning/exercise)

The RPCT acknowledges several important existing reports including ideas for future action that could, by later vote of the RCPT, augment the adopted Action Plan:

- Report on Regional Catastrophic Planning Team Key Stakeholder Interviews (October, 2012).
- RCPT "Recommendations Report" (August 2012).
- After Action Review and Improvement Plan for the 2012 Evergreen Quake Exercise (April 2013).
- Best Practices Report (October 2012).
- Emergency Authorities Report, Legislative Action Items (July 2011).

Table 4: Plan and Annex Sustainment Lead Agencies*

Annex	Lead Agency for Sustainment
Regional Coordination Plan	King County
Citizen Preparedness	Seattle Office of Emergency Management
Evacuation and Sheltering	Pierce County Emergency Management
Long Term Care Mutual Aid Plan for Evacuation and Resources/Assets	Northwest Healthcare Response Network (NWHRN)
Medical Surge Resource Management	Seattle Fire/Public Health Seattle King County
Pre-Hospital Triage and Treatment	Seattle Fire Dept.
Resource Management & Logistics	Thurston County Emergency Management
Structural Collapse Rescue	Bellevue Fire Dept.
Transportation Recovery	Snohomish County / WSDOT
Victim ID and Family Assistance Center	Public Health Seattle King County
Volunteer and Donations Management	Pierce County Emergency Management

Table 5: Minimum Sustainment Activity Commitments of Volunteer Lead Agencies¹¹

		Minimum Sustainment Activity Commitments of Volunteer Lead Agencies
Minimum Commitments	1	Keep and share latest electronic copy of Plan/Annexes upon request
	2	Maintain and share contact list for the Plan/Annex upon request
	3	Annually update and circulate contact list
ments	4	Working in conjunction with State EMD, facilitate and promote integration of exercise and training opportunities for the Plan/Annex into third-party (state or other multi-county) hosted exercises/trainings.
	5	Forward electronic updates of Plan/Annex and contact list to a central website for posting (TBD: third party hosting the website)
	6	Participate in RCPT (or successor) meetings to provide periodic updates of Plan/Annex activities, opportunities re: training/exercise/sustainment
	7	Participate in periodic "Project Leads" meetings
	8	Provide electronic updates to RCPT members/other interested parties of Plan/Annex activities, opportunities re: training/exercise/sustainment ties, periodically as appropriate
	9	Provide RCPT members prompt notice if unable to perform any of these commitments
When Possible/ Subject to Resc	10	Gather, compile and prioritize After Action Review (AAR) items relevant to the Plan/Annex and make these recommendations available to interested parties.
When Possible/ Subject to Resource Avail.	11	Propose updates to Plan/Annex as appropriate based on Exercises/AARs/other information
e Avail.	12	Incorporate any plan changes as RCPT (or successor) approves

This list of sources is not intended to exclude consideration of other reports and ideas. As part of Action Plan Project B.2, the RCPT will maintain and periodically update a list of these various ideas for review by RPCT to determine new action priorities. The relationship of these items to Threat and Hazard Identification and Risk Assessment (THIRA) work should be considered.

¹¹ Note: most of these are not applicable to the Citizen Preparedness Campaign.

Part V: RCPT Recommendations to FEMA, State and Local Governments

In coordination with the other RCPGP Regions, the RCPT offers recommendations to FEMA as set forth in **Table** 6 regarding future catastrophic planning and support for such planning. The RCPT offers recommendations to the State and to local governments in the Puget Sound Region as set forth in **Table 7**.

Table 6: Recommendations to FEMA

	Recommendations to FEMA	
1	Ensure nationwide distribution of plans through a targeted outreach system in coordination with other RCPGP Regions.	
2	Continue supporting RCPGP sites through, at minimum, an annual workshop for the ten RCPGP sites.	
3	Transfer remaining RCPGP technical assistance support funds to RCPGP site leads to be used at the discretion of RCPGP sites.	
4	Develop and foster a planning community in support of site -to-site on coordination.	
5	Continue building local capability by supporting regional catastrophic planning.	
6	Encourage bottom-up sustainment planning supported by grants to local governments.	
7	Schedule and hold an annual meeting with FEMA leadership to continue catastrophic planning efforts.	
8	Mainstream support for catastrophic planning as a core funding objective for FEMA	

Table 7: Recommendations to the State and Local Governments in the Puget Sound Region

Recommendations to State and Local Governments in Puget Sound Region The RCPT encourages the State EMD to recognize multi-county areas as planning regions, such as has occurred in the 8-county Puget Sound Region, so our work and recommendations can be formally recognized. RCPT members encourage local governments in the Puget Sound Region to: Adopt the Regional Coordination Plan and Annexes by reference in their local Comprehensive Emergency Management Plans (CEMPs). Be trained on the basics of the Plan and Annexes, and have a plan in place to train successor staff. Provide Regional Coordination Plan and Annex lead agencies with up to date contact information. In addition, in coordination with other RCPGPG Regions, the RCPT encourages both the state and local governments to: Encourage private sector sponsorship. Identify resources for continued training and exercises of the Regional Coordination Plan and Annexes. Support eligibility of Metropolitan Planning Organizations for regional catastrophic planning funds. Identify alternate public and private funding that sustains current plans and builds on their successes. Include RCGPG concepts in strategic plans.

Attachment A: RCPT Primary and Alternate /Voting Representatives

<u>, </u>	Alternate(s)
	Aitemate(3)
	Jennifer Jennings Carr, Bellevue Emergency
Preparedness Manager	Management
	Brian Felczak, Program Manager, Kent
	Emergency Management
Deborah Needham, Director, Renton	Mindi Mattson, Renton Emergency
Emergency Management	Management
Barb Graff, Executive Director,	Laurel Nelson, Deputy Director,
Seattle Emergency Management	Seattle Emergency Management
County Agencies	
	Craig Anderson, Oak Harbor Fire Dept
	Ashley Kelmore, Program Manager
Michael Zeelii / Frepareariess Manager	rising Kemiere, Fregram Manager
Mike Gordon Operations Coordinator	John Szymanski, Region 2 HLS Coordinator
	John Szymanski, Region 2 HES Coordinator
	Tammi Wright
	Henry Cervantes
	Sheri Badger, Public Information Officer
	Marci Scott, Program Coordinator
Coordinator	Vacant
John Pennington, Director,	Jason Biermann, Program Manager,
Snohomish Emergency Management	Snohomish County Emergency Management
	Kathy Estes, Emergency Management Manager
Services	Sandy Johnson
Tribal and State Governme	
	Mike Lasnier, Police Chief
	Suguamish Tribe
	Rochelle Lubbers, Tulalip Tribe
John Hfford Planning Analysis and	Sheryl Jardine, Mitigation and Recovery
	Section Manager
	WA Emergency Management Division
	Matt Morrison, Executive Director
Brandon rial delibrook, Deputy Director	Steve Myers, Program Coordinator
Stanbania Dassi Sanjar Dlannor	Benjamin Brackett, Senior Planner
Stephanie Rossi, Senior Planner	Benjamin Brackett, Senior Planner
Mark Wasalawaki Emanganay Dlanning	Manullahday
ů j	Mary Hobday
	Bryan Hastings, SFD Battalion Chief,
	Josh Pearson, SFD Med. Svcs. Officer
Marai Coatt Dragram Coardinator	Kimberly Behymer, Program Manager
Pierce County Emergency Management	Kent Fire Department
	Dominic Marzano, Assistant Chief, Emergency Manager, Kent Fire Deborah Needham, Director, Renton Emergency Management Barb Graff, Executive Director, Seattle Emergency Management County Agencies Eric Brooks, Island County Emergency Management Walt Hubbard, Director King County Emergency Management Michael Loehr, Preparedness Manager Mike Gordon, Operations Coordinator, Kitsap County Office of Emergency Management Marty Best, Manager, Mason County Director of Emergency Management Lowell Porter, Director, Pierce County Department of Emergency Management Mark Watkinson, Emergency Management Coordinator John Pennington, Director, Snohomish Emergency Management Steve Romines, Director, Emergency

Attachment B: Puget Sound RCPGP Background

EXECUTIVE SUMMARY

Federal Grant Overview

- The Regional Catastrophic Preparedness Grant Program (RCPGP) provides planning grants to the ten highest risk Urban Areas and surrounding regions:
 - o Tier 1 Cities: Chicago, Los Angeles, Houston, New York, San Francisco, Washington, D.C.
 - o Tier 2 Cities: Boston, Honolulu, Norfolk, Puget Sound/Seattle
- The RCPGP currently consists of four funding phases, with Puget Sound awards as follows:
 - o Phase 1 Award: \$3,662,569; Term: September 2008 August 2012
 - o Phase 2 Award: \$1,420,875; Term: August 2009 January 2013
 - o Phase 3 Award: \$1,680,000; Term: August 2010 July 2014
 - o Phase 4 Award: \$1,281,976; Term August 2011 July 2014

Central Objectives:

The RCPGP addresses three central objectives, with respect to preparedness for catastrophic disasters:

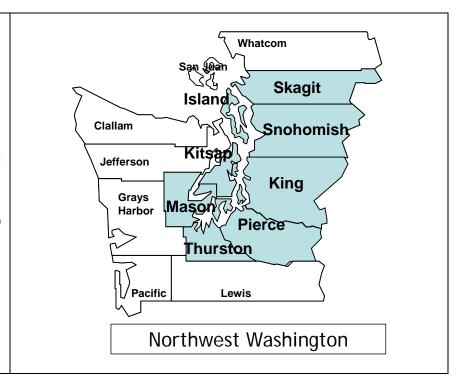
- 1. Address shortcomings in existing plans
- 2. Build regional planning processes and communities
- 3. Link operational needs identified in plans to resource allocation

The Puget Sound RCPGP planning region:

The Puget Sound RCPGP region covers eight counties: Island, King, Kitsap, Mason, Pierce, Skagit, Snohomish, and Thurston.

The Regional Catastrophic Planning Team (RCPT)

- Oversees RCPGP planning efforts
- Includes representatives from the Combined Statistical Area:
 - State, Local, and Tribal governments,
 - Metropolitan Medical Response System (MMRS)
 - Citizen Corps
 - Private Sector



The Puget Sound Preparedness Grant Program focuses on three planning scenarios:

- 1. Catastrophic earthquake
- 2. Biological weapons attack
- 3. Winter storm/flooding

Regional Catastrophic Preparedness Grant Program Projects and Lead Agencies:

Planning Project	Project Description	Project Lead
Regional Coordination Plan	Strategies and mechanisms for regional coordination, focusing on tools to better link local emergency operations centers and managers to each other and to their state and federal counterparts.	RCPGP Staff
Regional Evacuation & Sheltering Annex	Tools for coordination of local evacuation and sheltering plans, emphasizing high risk populations.	Pierce County DEM
Regional Long Term Care Mutual Aid Plans	Mutual aid plan and agreements among long term care providers in King and Pierce Counties to provide medical evacuation and patient tracking services.	Public Health – Seattle & King Co and Tacoma- Pierce Co Depts
Regional Medical Surge Resource Management Annex	Prioritization and management of field medical assets during multi-county catastrophic events.	Public Health- Seattle & King Co and Seattle Fire
Regional Pre-Hospital, Emergency Triage & Treatment Annex	All-hazards framework for planning and response coordination among Emergency Medical Services (EMS) providers and other entities.	Seattle Fire
Regional Public Preparedness Campaign	"What to Do to Make it Through" messages and materials for public preparedness for catastrophic events.	Seattle OEM
Regional Resource Management & Logistics Toolkit	Strategies and tools to support resource sharing and optimize resource acquisition, allocation and deployment.	Thurston County DEM
Regional Structural Collapse Rescue Annex	Strategies to facilitate an effective and efficient response to structural collapse incidents. Guidance for developing Structural Collapse Rescue capabilities, including required equipment, training and sustainability.	Bellevue Fire
Regional Transportation Recovery Annex	Multi-model transportation alternatives using air, maritime and other transportation assets to support economic recovery. Detour routes and other solutions to likely regional transportation system disruptions.	RCPGP Staff
Regional Victim Information and Family Assistance Annex	Strategies and tools to meet informational and human services needs during and following a mass casualty event, to include patient/victim status and missing person information.	Public Health - Seattle & King Co.
Regional Volunteer & Donations Management Toolkit	Templates and other tools to support local volunteer and donation management.	Pierce County DEM
Training, Exercise & Evaluation	Training, exercise, and evaluation plans for Phase 1 & 2 projects, including specific training, seminars, workshops and tabletop exercises to evaluate plans.	RCPGP Staff & Project Leads

Approved plans are posted at http://www.seattle.gov/emergency/publications/#r

Attachment C: Action Plan 2014 - 2018: Staff Leads and Milestones

RCPT STRATEGIC SUSTAINMENT ACTION PLAN

#	ITEM	
A A	RCPT Governance and Coordination With State, RCPGP Regions	
A.1	Sustain a forum and process for collaborative catastrophic preparedness and response	
A. I	planning and learning in the region (governance).	
	Continue quarterly meetings of the RCPT, under an Amended RCPT Charter	
	Staff Lead(s): King County for 1 year, then rotates	
	Proposed Milestones:	
	 August 2014: Adopt amended RCPT charter, elect officers. 	
	August 2014 and Quarterly thereafter: Convene and facilitate quarterly RCPT meetings.	
	Annually: Develop agendas with input from RCPT Chair and Action Plan Item leads	
	Ongoing: Maintain meeting summaries, agendas, materials	
A.2	Enhance collaboration, communication and engagement with EMD.	
	Discussion areas to include:	
	1. Securing state recognition and support for the Regional Coordination Plan and	
	Annexes, perhaps through state support for concept of a "Central I-5 Corridor Planning	
	Area," and taking steps to implement this.	
	State hosted centralized communication capability/website to host Plan, Annexes, updates on RCPT activity and other items.	
	Staff Lead(s): John Ufford, State EMD	
	Snohomish County, co-lead	
	Proposed Milestones*:	
	Q3 2013: State to report out from its Strategic Planning Exercise	
	Q1 2014: Staff Action Item Lead Team presents short list of items that State and RCPT	
	agree to work towards in 2014, with proposed steps outlined (e.g. planning region	
	concept; website hosting; RCPT sustainment)	
	Q2 2014: State and RCPT sign off on initial action plan	
	*All quarters referenced in this Action Plan are calendar year, not fiscal year	
A.3	Continue to coordinate with other RCPGP planning communities nationally.	
	Staff lead(s): Seattle OEM	
	Proposed Milestones:	
	Semi-Annually TBD: participate in ongoing RCPGP site conference calls	
	Annually TBD: identify potential opportunities for workshops/staff exchange/site visits	
	Annually TBD: share updated plans/annexes/toolkits with RCPGP sites Applied to Particular and Particular	
	Annually TBD: contribute to national reports	

#	ITEM
В	Sustainment of RCPT Coordination Plan and Annexes
B.1	A Volunteer Lead Agency is on point to sustain the Regional Coordination Plan (tentatively) and each Annex, as outlined in Table 3. Each Volunteer Lead Agency commits to undertake a specific minimum set of activities for this purpose.
	See: List of Volunteer Agencies at Attachment A List of minimum sustainment activities at Attachment B
	Proposed Milestones: • February 2015 and Semi-Annually: status briefing to RCPT to include: • T&E opportunities • Other plan/annex activities • Ongoing sustainment capability
	 May 2015 and Annually: distribute updated contact list for plan/annex Quarterly TBD: participate in project leads* meetings
B.2	Opportunities to Promote Sustainment
	3. Keep a running list of priorities for future action items for periodic review by RCPT. Staff Lead(s): Project Leads Team* (Seattle Fire will be initial host/lead of this team starting August 2014)
	*Includes current project lead membership and those targeted to lead items on this Action agenda
	Proposed Milestones:
	 Q4 2013: Present prioritized list of known activities for RCPT consideration/action. O1 2014 and quarterly thereafter: Plan/Project Leads Team review list for implementation opportunities
	 Q2 2014 and semi-annually thereafter: Report to to RCPT meetings Q3 (August) 2014 and annually thereafter: Update priorities
B.3	Work to ensure the upcoming Cascadia Subduction Zone Exercise includes opportunities to exercise the Plan and all applicable Annexes—and then exercise.
	Staff Lead(s): Sandy Johnson, Thurston County, in collaboration with Plan and Annex
	Leads
	Proposed Milestones:September 2013: RCPT meets with Cascadia lead(s) to explore nexus with RCPT/RCPTP
	plans
	TBD: Participate in design team TBD: Solicit injects from PCDT and Project Loads Team
	 TBD: Solicit injects from RCPT and Project Leads Team TBD: Participate in exercise
	TBD: Develop RCPT AAR

ITEM
Promote local agency action to adopt Plan/Annexes by reference in CEMPs. (public
policy/official connection)
Staff Lead(s): John Szymanski, Kitsap County
Proposed Milestones:
Q1 2014: Meet with state EMD Planning, Analysis and logistics Section Manager to review
CEMP requirements
Q1 2014: Poll RCPT members to determine anticipated agency actions to adopt Plan/Approves by reference in CEMPs.
Plan/Annexes by reference in CEMPs Output Output Description Output Description Plan/Annexes by reference in CEMPs Output Description Output Description Description Output Description De
Q2 2014 and Annually thereafter: annual agenda item to report on CEMP status
Succession planning to ensure successor staff are knowledgeable about the Regional
Coordination Plan and its Annexes.
Staff Lead(s): Lise Kaye (through July 2014)
Proposed Milestones:
 March 2014: Develop briefing docs to support agency succession needs (history of RCPT etc.)
 March 2015: First annual review of briefing documents; identify updates and assign lead to
complete and distribute updates.
Additional Resource and Other Funding Opportunities
Track federal and state funding opportunities
Staff Lead(s): Roger Edington, Tacoma MMRS, Lowell Porter, Pierce Co
Proposed Milestones:
 Q1 2014: Convene stakeholders group with state and federal emergency management
budget authority and/or expertise to identify existing or emerging emergency management
funding opportunities
Q2 2014: Report opportunities to RCPT Outrooch to private poster and NCOs (resources & portion tip planning (exercise))
Outreach to private sector and NGOs (resources & participation in planning/exercise)
Staff Lead(s): Steve Myers, PNWER, lead and Mark Wesolowski, PSE, support
Proposed Milestones:
April 2014: Identify existing stakeholders groups throughout 8-county region that engage private coster NCOs and public coster emergency managers.
 private sector, NGOs and public sector emergency managers May 2014: Identify agency planning and T&E opportunities in which to involve private sector
and NGOs
 June 2014: Identify and/or develop communication tools for RCPT outreach in support of
increased private sector and NGO partnerships with public agency emergency

Attachment D to RCPT Strategic Sustainment Plan: Proposed Amended form of RCPT Charter to govern RCPT actions after expiration of RCPGP

PUGET SOUND REGIONAL CATASTROPHIC PLANNING TEAM (RCPT)

CHARTER

ARTICLE I: GENERAL

Section 1: Name

This committee is named the Puget Sound Regional Catastrophic Planning Team (RCPT).

Section 2: Purpose

The purpose of the RCPT is to provide collaborative engagement and planning to enable the Puget Sound Planning Region (composed of the counties of Island King, Kitsap, Mason, Pierce, Skagit, Snohomish and Thurston) to prepare for, respond to, and recover from, catastrophic events. The RCPT was first established to guide and manage grants made pursuant to the Federal Emergency Management Agency (FEMA) Regional Catastrophic Planning Grant Program (RCPGP). Pursuant to the RCPGP grants, RCPT has developed a Regional Catastrophic Disaster Coordination Plan (Plan) and several annexes to that Plan (Annexes), for the purpose of enhancing all-hazard regional catastrophic event planning and preparedness.

Section 3: Vision

Our vision is Puget Sound Region stakeholders working collaboratively to prepare for, respond to and recover from a catastrophic incident:

- We will sustain, refine and continue to develop catastrophic plans and tools that will support regional coordination before, during and after catastrophic incidents.
- Catastrophic planning will be part of every emergency management program, based on the concepts in the Regional Coordination Plan and Annexes.
- These efforts will be coordinated through the RCPT.

Section 4: Governance Structure

The RCPT was first established in 2008 in accordance with the guidance and suggestions outlined in the Department of Homeland Security Regional Catastrophic Planning Grant Program Guidance and Application Kit. Following the expiration of the RCPGP, the RCPT is retaining the basic governance structure with such changes as deemed appropriate to support sustainment of the Plan and Annexes and promote continued regional dialogue on catastrophic planning.

ARTICLE II: GOALS AND OBJECTIVES

Section 1: Goal

• Strengthen the ability of the region to effectively respond to a catastrophic disaster through a coordinated, unified effort based on sound planning.

Section 2: Objectives

- Sustain a forum and process for collaborative catastrophic preparedness and response planning and learning in the region.
- Sustain, strengthen, exercise and train the Plan and Annexes.
- Strengthen collaboration between the Puget Sound Planning Region and the State Emergency Management Division.
- Work to secure additional resources for priority catastrophic planning and response projects.
- Communicate with FEMA, the state and local governments within the Puget Sound Planning Region.
- Assemble Regional Project Teams to develop products designed to address specific response capabilities identified by the RCPT.
- Analyze and address deficiencies in statewide mobilization and funding.
- Create a regional system for coordination during large scale emergencies. Promote adoption of the Plan and Annexes by reference into local Comprehensive Emergency Management Plans.
- Promote coordination of response and recovery plans throughout the region.
- Other objectives identified by the RCPT in support of the Goal of the RCPT.

ARTICLE III: MEMBERSHIP

Section 1: Expectations of Members

Coordinate the development and implementation of RCPT objectives. Participate in RCPT meetings and the appropriate sub-groups tasked with certain deliverables. Engage in planning activities, surveys, and product review as necessary.

Section 2: Representation

The RCPT shall be composed of representatives from emergency management interests in the Puget Sound Planning Region, including stakeholders from vulnerable populations, economic development and critical infrastructure interests:

Voting Representatives as of the Date of this Charter:

Government Agencies:

Island County Emergency Management (Also representing Oak Harbor)

King County Emergency Management

Kitsap County Emergency Management (Also representing Bainbridge Island, Bremerton, Port Orchard, Poulsbo, Silverdale)

Mason County Emergency Management (Also representing Shelton)

Pierce County Emergency Management (Also representing Tacoma)

Skagit County Emergency Management (Also representing Mount Vernon)

Snohomish County Emergency Management (Also representing Everett)

Thurston County Emergency Management (Also representing Olympia)

City of Bellevue Emergency Management

City of Kent Emergency Management

City of Renton Emergency Management

City of Seattle Emergency Management

State of Washington Emergency Management

Suguamish Tribe (Tulalip Tribes, alt.)

Puget Sound Regional Council

Seattle Metropolitan Medical Response System

Tacoma Metropolitan Medical Response System

Pierce County Citizen Corps Council
Public Health Seattle King County
Federal Emergency Management Agency (FEMA)

Private Sector/NGOs:
Pacific Northwest Economic Region
Puget Sound Energy

Other Stakeholders:

Vulnerable Populations Representative

Primary and alternate voting representatives for each above-listed organization or stakeholder group are listed in Exhibit 1: RCPT Primary and Alternate /Voting Representatives.

Section 3: Appointment, Alternates, Term of Office, and Compensation

Each participating Government Agency and Private Sector/NGO emergency management interest shall appoint one representative to the RCPT.

Representatives of Other Stakeholders shall be selected by vote of the RCPT.

Each representative shall have one vote.

Each representative shall name up to two alternates and provide that information to the Chair. Alternates shall serve the same term as the primary representative.

Representatives shall serve until their successor is appointed.

The RCPT may, from time to time, approve by majority vote the addition of voting representatives from other emergency management interests or stakeholder interests.

RPCT representatives shall not be compensated for the performance of their duties as representatives of their emergency management interest.

Section 4: Vacancies

A vacancy shall be filled in the manner described in the initial appointment.

Each RCPT representative is expected to participate in regular meetings of the team. A representative may be removed from the team by recommendation of a majority vote of the RCPT or as directed by the jurisdiction or organization they represent.

RCPT representatives may resign by submitting written notification to the RCPT Chair.

Section 5: Advisory Participants

The team may invite advisory participants from time to time to assist in the proceedings of the committee. Advisory participants are appointed by the Chair and will not have voting privileges.

Section 6: Officers

A Chair and Vice Chair will be appointed by simple majority vote of the representatives. The Chair and Vice Chair will serve for two year terms..

Section 7: Duties of Officers

The RCPT Chair shall preside over team meetings and in his/her absence, the Vice-Chair shall preside. The Chair and Vice-Chair will establish the meeting agendas.

The Chairperson, or in his/her absence the Vice-Chairperson, shall appoint project teams/sub groups as necessary, act as official spokesperson for the RCPT or delegate to others from RCPT as appropriate, and ensure that the work of the RCPT accomplishes the objectives listed in Article I, Section 2: Purpose.

ARTICLE IV: MEETINGS

Section 1: Regular Meetings

The RCPT shall meet at least quarterly on a schedule determined by the representatives. The Chairperson may change the date, time and location of any meeting, when appropriate. At least seven calendar days' prior notice shall be given. Meetings may be in person or by video teleconference.

Section 2: Special Meetings

Special meetings may be called by the Chairperson when necessary.

Section 3: Hosting

The King County Emergency Management Division will serve as host of the RCPT for the first year following adoption of this charter. Thereafter the RCPT shall select a volunteer agency to serve as host on an annual basis. The host agency will work with the Chair and Vice-Chair to convene the meetings of the RCPT, arranging a date and location for the meeting, circulating notices of meetings, including circulation of agendas, and maintaining a record of meeting summaries, agendas and materials.

Section 4: Quorum and Voting Procedures

For the purposes of the transaction of the business of the RCPT, a quorum shall be a simple majority of the appointed representatives or their delegates of the RCPT. Whenever possible, decisions shall be reached through consensus. When consensus is not possible, a vote shall be taken.

At the discretion of the Chair, voting by email is permitted.

All representatives or their appointed alternates have voting privileges. No more than one vote on a matter may be counted for any represented entity.

Representatives may register their abstention on any vote. The abstention shall be reflected in the minutes.

ARTICLE V: PROJECT COORDINATION AND PRIORITIES

Section 1: Documentation and Sharing of Decisions

The RCPT is committed to an open and fair process.

A written summary of all RCPT meetings shall be kept by host agency staff and distributed to the representatives prior to the next regular meeting. Meeting summaries shall be approved by a majority vote of representatives present.

Meeting agendas shall be prepared by the Chair and distributed to representatives in advance of any regularly scheduled meeting.

Documents under consideration will be shared with all RCPT representatives as soon as practical.

Section 2: Priorities

The action priorities for the RCPT shall be as set forth in the Strategic Sustainment Plan adopted December 6, 2013, except as the RCPT may otherwise determine based on a majority vote.

ARTICLE VI: PROJECT TEAMS or GROUPS

Project Teams or Groups may be formed as needed for the purpose of exploring issues before the RCPT in more detail than regular RCPT meetings may allow.

ARTICLE VII: RECOMMENDATIONS

Disaster plans, policies, and procedures developed as part of the committee process shall be approved by a majority vote of the RCPT. Minority opinions may also be forwarded with majority recommendations.

Each participating community/agency shall utilize their normal and accustomed plan adoption process.

ARTICLE VIII: CHARTER ADOPTION AND AMENDMENTS

This charter must be approved by a majority vote of the team representatives or their delegates.

This charter may be amended at any regular meeting by a majority vote of the representatives or their delegates, provided that at least fourteen days' notice of proposed amendments has been given to the RCPT.

ARTICLE IX: GRANT ADMINISTRATION

Section 1: Management

In the event grants are made for projects to be overseen by the RCPT, then the RCPT shall determine by majority vote which member agency will be responsible for managing such grants. No agency shall be required to manage a grant without its express consent.

Section 2: Administration

The host agency (designated from time to time per Article IV, Section 3) shall provide storage for RCPT documents in accordance with its storage and archival standards.

Section 5: Representative Responsibilities

All RCPT representatives, Project Leaders, Project Team Members and Contractors will be responsible for complying with all applicable laws, rules, policies, procedures and standards.

ARTICLE X: CONFLICT OF INTEREST

The intention of this "Conflict of Interest" article is to remind all RCPT representatives that the primary objective of the RCPT is to reach decisions that benefit the Puget Sound Catastrophic Preparedness Region. To achieve this intention, all members agree to place Regional benefit above personal and/or single agency benefit.

Governmental RCPT representatives or organizations shall be subject to the code of ethics for their respective jurisdiction.

Non-governmental RCPT representatives or organizations shall not be beneficially interested, directly or indirectly, in any contract which may be made by, through or under the supervision of such representative or organization, in whole or in part, or which may be made for the benefit of his or her office or organization or accept, directly or indirectly, any compensation, gratuity or reward in connection with such contract from any other person beneficially interested therein.¹²

Any non-governmental RPCT representative or organization that could potentially be beneficially interested, directly or indirectly, in any contract in conflict with this Article shall inform the team before participating in a discussion, refrain from voting on the matter, and abstain from activities which the RCPT Chair or Vice Chair determine may inappropriately influence the outcome of a decision. Such activities may include:

- o Refraining from discussing the matter outside of a providing a formal briefing to the RCPT on the matter, needed due to the individual's expertise on the matter;
- o Leaving the room during pre-voting discussion of the matter; and/or
- o Avoiding activities which give the appearance of securing the votes of others on the matter.

ARTICLE XI: SEVERENCE CLAUSE

Should any portion of this charter be declared unconstitutional or otherwise contrary to law, such decision shall not affect the validity of the remaining portion of this charter.

Adopted: June 30, 2008 Revisions: October 15, 2008

February 5, 2010 February 4, 2011

¹² See generally Chapter 42.23 RCW.

Exhibit 1: RCPT Primary and Alternate /Voting Representatives

Jurisdiction/Agency	rimary and Alternate /Voting Repre	Alternate(s)
Jul Isulction/Agency	City Agencies	Aitornate(3)
City of Pollous		Jamifor Jamings Carr Ballayus Emarganay
City of Bellevue	Luke Meyers, Bellevue Emergency Preparedness Manager	Jennifer Jennings Carr, Bellevue Emergency Management
City of Kent	Dominic Marzano, Assistant Chief, Emergency Manager, Kent Fire	Brian Felczak, Program Manager, Kent Emergency Management
City of Renton	Deborah Needham, Director, Renton Emergency Management	Mindi Mattson, Renton Emergency Management
City of Seattle	Barb Graff, Executive Director, Seattle Emergency Management	Laurel Nelson, Deputy Director, Seattle Emergency Management
	County Agencies	J J J
Island County	Eric Brooks, Island County Emergency	Craig Anderson, Oak Harbor Fire Dept
Oak Harbor	Management	g
King County	Walt Hubbard, Director	
rung county	King County Emergency Management	
Public Health - Seattle & King County (PHSKC)	Michael Loehr, Preparedness Manager	Ashley Kelmore, Program Manager
Kitsap County	Mike Gordon, Operations Coordinator, Kitsap	John Szymanski, Region 2 HLS Coordinator
Bremerton, Silverdale	County Office of Emergency Management	Common to grant 2 1120 coordinates
Mason County	Marty Best, Manager, Mason County Director	Tammi Wright
Shelton	of Emergency Management	Henry Cervantes
Pierce County	Lowell Porter, Director, Pierce County	Sheri Badger, Public Information Officer
Tacoma	Department of Emergency Management	Marci Scott, Program Coordinator
Skagit County	Mark Watkinson, Emergency Management	Vacant
Mount Vernon	Coordinator	
Snohomish County	John Pennington, Director,	Jason Biermann, Program Manager, Snohomish
Everett	Snohomish Emergency Management	County Emergency Management
Thurston County Olympia	Steve Romines, Director, Emergency Services	Kathy Estes, Emergency Management Manager Sandy Johnson
Отуппріц	Tribal and State Governmer	
Suquamish Tribe	Cherrie Crowell, Suquamish Tribe Emergency Management Coordinator	Mike Lasnier, Police Chief Suquamish Tribe
State of Washington	John Ufford, Planning, Analysis and Logistics	Rochelle Lubbers, Tulalip Tribe Sheryl Jardine, Mitigation and Recovery Section
	Section Manager	Manager
	WA Emergency Management Division	WA Emergency Management Division
	Private Sector Agencies	_
Pacific Northwest Economic Region (PNWER	Brandon Hardenbrook, Deputy Director	Matt Morrison, Executive Director Steve Myers, Program Coordinator
Puget Sound Regional Council	Stephanie Rossi, Senior Planner	Benjamin Brackett, Senior Planner
Puget Sound Energy	Mark Wesolowski, Emergency Planning Manager	Mary Hobday
	Related Programs	
MMRS Seattle	A.D. Vickery, Assistant Chief, Seattle Fire Department (SFD)	Bryan Hastings, SFD Battalion Chief, Josh Pearson, SFD Med. Svcs. Officer
MMRS Tacoma	Roger Edington, Med. Svcs. Officer, Tacoma Fire Department (TFD)	
Citizen Corp	Marci Scott, Program Coordinator Pierce County Emergency Management	Kimberly Behymer, Program Manager Kent Fire Department
Disability Advocacy Service Representative	Deborah Witmer	Note: The Bopartment

RCPT Leadership:

Chair: Vice-Chair: